

# BEFORE THE ARIZONA CORPORATION COMMISSION

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2 COMMISSIONERS Arizona Corporation Commission LEA MÁRQUEZ PETERSON – Chairwoman DOCKETED SANDRA D. KENNEDY JUSTIN OLSON APR 2 8 2022 ANNA TOVAR 5 JIM O'CONNOR DOCKETED BY DS 6 7 IN THE MATTER OF THE APPLICATION OF DOCKET NO. L-00000D-22-0030-00198 ARIZONA PUBLIC SERVICE COMPANY, IN CONFORMANCE WITH THE REQUIREMENTS **CASE NO. 198** OF ARIZONA REVISED STATUES 40-360 ET SEQ., FOR A CERTIFICATE OF DECISION NO. 78543 ENVIRONMENTAL COMPATIBILITY FOR THE WEST VALLEY CENTRAL TRANSMISSION PROJECT, WHICH CONSISTS 11 OF THE CONSTRUCTION OF THREE NEW DOUBLE-CIRCUIT CAPABLE 230 KILOVOLT (KV) TRANSMISSION LINES NEEDED TO INTERCONNECT THE EXISTING CONTRAIL 13 SUBSTATION LOCATED AT THE SOUTHEAST CORNER OF OLIVE AVENUE AND DYSART ROAD IN EL MIRAGE. MARICOPA COUNTY TO EXISTING 230 KV SUBSTATIONS AND TRANSMISSION LINES 15 IN THE AREA 16 Open Meeting 17 April 12-13, 2022 Phoenix, Arizona 18 BY THE COMMISSION: 19 Pursuant to A.R.S. § 40-360 et seq., after due consideration of all relevant matters, the 20 Arizona Corporation Commission ("Commission") finds and concludes that the Certificate of 21 Environmental Compatibility ("CEC") issued by the Arizona Power Plant and Transmission Line 22

Siting Committee ("Siting Committee") is hereby approved as granted by this Order.

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The Commission, in reaching its decision, has balanced all relevant matters in the broad public interest, including the need for an adequate, economical, and reliable supply of electric power with the desire to minimize the effect thereof on the environment and ecology of this state, and finds that granting the Project a CEC is in the public interest.

The Commission further finds and concludes that in balancing the broad public interest in this matter:

- 1. The Project is in the public interest because it aids the state in meeting the need for an adequate, economical, and reliable supply of electric power.
- 2. In balancing the need for the Project with its effect on the environment and ecology of the state, the conditions placed on the CEC effectively minimize its impact on the environment and ecology of the state.
- 3. The conditions placed on the CEC resolve matters concerning the need for the Project and its impact on the environment and ecology of the state raised during the course of proceedings and, as such, serve as the findings on the matters raised.
- 4. In light of these conditions, the balancing in the broad public interest results in favor of granting the CEC.

### THE CEC ISSUED BY THE SITING COMMITTEE IS INCORPORATED

# HEREIN AND IS APPROVED BY ORDER OF THE

#### ARIZONA CORPORATION COMMISSION

CHAIRWOMAN MÁRQUEZ PETERSON

OMMISSIONER KENNEDY

COMMISSIONER TOVAR

COMMISSIONER O'CONNOR



MISSIONER OLSO

MATTHEW J. NEUBERT Executive Director

DISSENT:

DISSENT:

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# BEFORE THE ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE

IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC SERVICE

COMPANY, IN CONFORMANCE WITH THE REQUIREMENTS OF ARIZONA REVISED STATUTES 40-360, ET SEO..

FOR A CERTIFICATE OF

ENVIRONMENTAL COMPATIBILITY FOR

THE WEST VALLEY CENTRAL TRANSMISSION PROJECT, WHICH

CONSISTS OF THE CONSTRUCTION OF

THREE NEW DOUBLE-CIRCUIT

| CAPABLE 230 KILOVOLT (KV) | TRANSMISSION LINES NEEDED TO

| INTERCONNECT THE EXISTING | CONTRAIL SUBSTATION LOCATED AT

THE SOUTHEAST CORNER OF OLIVE

AVENUE AND DYSART ROAD IN EL 2 MIRAGE, MARICOPA COUNTY TO

EXISTING 230 KV SUBSTATIONS AND

TRANSMISSION LINES IN THE AREA.

DOCKET NO. L-00000D-22-0030-00198

Case No. 198

AMENDED CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY

#### A. INTRODUCTION.

Pursuant to notice given as provided by law, the Arizona Power Plant and Transmission Line Siting Committee (Committee) held a public hearing on February 28, 2022 through March 2, 2022 in Glendale, Arizona, in conformance with the requirements of Arizona Revised Statutes (A.R.S.) §§ 40.360, et seq., for the purpose of receiving evidence and deliberating on the application (Application) of Arizona Public Service Company (APS or Applicant) for a Certificate of Environmental Compatibility (Certificate) in the above-captioned case.

The following members and designees of members of the Committee were present at one or more of the hearing days for the evidentiary presentations, public comment, and/or the deliberations:

25 Paul A. Katz

Chairman, Designee for Arizona Attorney General Mark

Brnovich

27 Leonard C. Drago

Designee for Director, Arizona Department of

**Environmental Quality** 

Decision No 78543

David French	Designee for Director, Arizona Department of Water Resources
Mary Hamway	Appointed Member, representing incorporated cities and towns
Rick Grinnell	Appointed Member, representing counties
James Palmer	Appointed Member, representing agricultural interests
Karl Gentles	Appointed Member, representing the general public

The Applicant was represented Linda J. Benally of Pinnacle West Capital Corporation and J. Matthew Derstine of Snell &Wilmer, LLP. The following parties were granted intervention pursuant to A.R.S. § 40-360.05: City of Peoria, represented by Saman Golestan, Assistant City Attorney.

Appointed Member, representing the general public

At the conclusion of the hearing, the Committee, after considering the (i) Application, (ii) evidence, testimony and exhibits presented by Applicant and intervenors, and (iii) comments of the public, and being advised of the legal requirements of A.R.S. §§ 40-360 through 40-360.13, upon motion duly made and seconded, voted 8-0 to grant the Applicant, its successors and assigns, this Certificate for construction of the West Valley Central Transmission Project (the Project) as described below.

#### B. PROJECT OVERVIEW.

Margaret "Toby" Little

The Project consists of the construction and operation of three separate double-circuit capable 230kV transmission lines needed to serve a new data center and support overall growth in the west valley. The three separate 230kV transmission line routes will connect existing 230kV transmission lines and substations to the recently constructed Contrail Substation.

A map and corridor description are attached as Exhibit A.

# **CONDITIONS**

This Certificate is granted upon the following conditions:

- 1. This authorization to construct the first circuit shall expire ten (10) years from the date the Certificate is approved by the Arizona Corporation Commission; and, the authorization to construct the second circuit of the Project shall expire twenty (20) years from the date of this Certificate.
- 2. In the event that the Project requires an extension of the term(s) of this Certificate prior to completion of construction, the Applicant shall file such time extension request at least one hundred and eighty (180) days prior to the expiration of the Certificate. The Applicant shall use reasonable means to promptly notify the Board of Supervisors of Maricopa County, all cities and towns within a five (5) mile radius of the centerline of the Project and all landowners and residents within a five (5) mile radius of the centerline of the Project, all persons who made public comment at this proceeding who provided a mailing or email address, and all parties to this proceeding. The notification provided will include the request and the date, time, and place of the hearing or open meetings during which the Commission will consider the request for extension. Notification shall be no more than three (3) business days after the Applicant is made aware of the hearing date or the open meeting date.
- 3. During the development, construction, operation, maintenance and reclamation of the Project, the Applicant shall comply with all existing applicable air and water pollution control standards and regulations, and with all existing applicable statutes, ordinances, master plans and regulations of any governmental entity having jurisdiction including, but not limited to, the United States of America, the State of Arizona, Maricopa County, cities of Surprise, Glendale, Peoria, El Mirage, Town of Youngtown, and their agencies and subdivisions, including but not limited to the following:
  - a. All applicable land use regulations;

- b. All applicable zoning stipulations and conditions including but not limited to, landscaping and dust control requirements;
- All applicable water use, discharge and/or disposal requirements of the Arizona Department of Water Resources and the Arizona Department of Environmental Quality;
- d. All applicable noise control standards; and
- e. All applicable regulations governing storage and handling of hazardous chemicals and petroleum products.
- 4. The Applicant shall obtain all approvals and permits necessary to construct, operate and maintain the Project required by any governmental entity having jurisdiction including, but not limited to, the United States of America, the State of Arizona, Maricopa County, cities of Surprise, Glendale, Peoria, El Mirage, Town of Youngtown, and their agencies and subdivisions.
- 5. The Applicant shall comply with the Arizona Game and Fish Department (AGFD) guidelines for handling protected animal species, should any be encountered during construction and operation of the Project, and shall consult with AGFD or U.S. Fish and Wildlife Service, as appropriate, on other issues concerning wildlife.
- 6. The Applicant shall design the Project to incorporate reasonable measures to minimize electrocution of and impacts to avian species in accordance with the Applicant's avian protection program. Such measures will be accomplished through incorporation of Avian Power Line Interaction Committee guidelines set forth in the current versions of Suggested Practices for Avian Protection on Power Lines and Reducing Avian Collisions with Power Lines manuals.
- 7. The Applicant shall consult the State Historic Preservation Office (SHP) with respect to cultural resources. If any archaeological, paleontological, or historical site or a significant cultural object is discovered on state, county or municipal land during the construction or operation of the Project, the Applicant or its representative in charge shall promptly report the discovery to the Director of the Arizona State Museum

(ASM), and in consultation with the Director, shall immediately take all reasonable steps to secure and maintain the preservation of the discovery as required by A.R.S. § 41-844.

- 8. The Applicant shall comply with the notice and salvage requirements of the Arizona Native Plant Law (A.R.S §§ 3-901 *et seq.*) and shall, to the extent feasible, minimize the destruction of native plants during the construction and operation of the Project.
- 9. The Applicant shall make every reasonable effort to promptly investigate, identify and correct, on a case-specific basis, all complaints of interference with radio or television signals from operation of the Project addressed in this Certificate and where such interference is caused by the Project take reasonable measures to mitigate such interference. The Applicant shall maintain written records for a period of five (5) years of all complaints of radio or television interference attributable to operations, together with the corrective action taken in response to each complaint. All complaints shall be recorded to include notation on the corrective action taken. Complaints not leading to a specific action or for which there was no resolution shall be noted and explained. Upon request, the written records shall be provided to the Staff of the Commission. The Applicant shall respond to complaints and implement appropriate mitigation measures. In addition, the Project shall be evaluated on a regular basis so that damaged insulators or other line materials that could cause interference are repaired or replaced in a timely manner.
- 10. If human remains and/or funerary objects are encountered during the course of any ground-disturbing activities related to the construction or maintenance of the Project, the Applicant shall cease work on the affected area of the Project and notify the Director of the ASM as required by A.R.S. § 41-865 for private land, or as required by A.R.S. § 41-844 for state, county, or municipal lands.
- 11. Within one hundred twenty (120) days of the Commission's decision approving this Certificate, the Applicant shall post signs in or near public rights-of-way,

to the extent authorized by law, reasonably adjacent to the Project giving notice of the Project. Such signage shall be no smaller than a roadway sign. The signs shall advise:

- a. Future site of the Project;
- b. A phone number and website for public information regarding the Project; and
- c. Refer the Public to the Docket <a href="https://edocket.azcc.gov/Seach/Docket-Search">https://edocket.azcc.gov/Seach/Docket-Search</a>.

Such signs shall be inspected at least once annually and, if necessary, be repaired or replaced, and removed at the completion of construction of towers and installation of first circuit.

The Applicant shall make every reasonable effort to communicate the decision either approving or disapproving the Certificate in digital media.

- 12. Upon the approval of this Certificate by the Committee, the Applicant shall provide cities and towns within five (5) miles of the Project, the Board of Supervisors for Maricopa County, and known builders and developers who are building upon or developing land within one (1) mile of the centerline of the Project with a written description, including the approximate height and width measurements of all structure types, of the Project. The written description shall identify the location of the Project and contain a pictorial depiction of the facilities being constructed. The Applicant shall also encourage the developers and builders to include this information in their disclosure statements. Upon approval of this Certificate by the Commission, the Applicant may commence construction of the Project.
- 13. The Applicant shall use non-specular conductor and non-reflective surfaces for the transmission line structures on the Project.
- 14. The Applicant shall be responsible for arranging that all field personnel involved in the Project receive training as to proper ingress, egress, and on-site working protocol for environmentally sensitive areas and activities. Contractors employing

a)

such field personnel shall maintain records documenting that the personnel have received such training.

- 15. The Applicant shall follow the most current Western Electricity Coordinating Council (WECC) and North American Electric Reliability Corporation (NERC) planning standards, as approved by the Federal Energy Regulatory Commission (FERC), National Electrical Safety Code (NESC) standards, and Federal Aviation Administration (FAA) regulations.
- 16. The Applicant shall participate in good faith in state and regional transmission study forums to coordinate transmission expansion plans related to the Project and to resolve transmission constraints in a timely manner.
- 17. When Project facilities are located parallel to and within one hundred (100) feet of any existing natural gas or hazardous pipeline, the Applicant shall:
  - Ensure grounding and cathodic protection studies are performed to show that the Project's location parallel to and within one hundred (100) feet of such pipeline results in no material adverse impacts to the pipeline or to public safety when both the pipeline and the Project are in operation. The Applicant shall take appropriate steps to ensure that any material adverse impacts are mitigated. The Applicant shall provide to Staff of the Commission, and file with Docket Control, a copy of the studies performed and additional mitigation, if any, that was implemented as part of its annual compliance-certification letter; and
  - b) Ensure that studies are performed simulating an outage of the Project that may be caused by the collocation of the Project parallel to and within one hundred (100) feet of the existing natural gas or hazardous liquid pipeline. The studies should either: (a) show that such simulated outage does not result in customer outages; or (b)

include operating plans to minimize any resulting customer outages. The Applicant shall provide a copy of the study results to Staff of the Commission and file them with Docket Control as part of the Applicant's annual compliance certification letter.

- 18. The Applicant shall submit a compliance certification letter annually, identifying progress made with respect to each condition contained in this Certificate, including which conditions have been met. The letter shall be submitted to Commission's Docket Control commencing on December 1, 2022. Attached to each certification letter shall be documentation explaining how compliance with each condition was achieved. Copies of each letter, along with the corresponding documentation, shall be submitted to the Arizona Attorney General's Office. With respect to the Project, the requirement for the compliance letter shall expire on the date the Project is placed into operation. Notification of such filing with Docket Control shall be made to the Board of Supervisors for Maricopa County, cities of Surprise, Glendale, Peoria, El Mirage, Town of Youngtown, Luke Air Force Base, all parties to this Docket, and all parties who made a limited appearance in this Docket.
- 19. The Applicant shall provide a copy of this Certificate to the Board of Supervisors for Maricopa County and cities of Surprise, Glendale, Peoria, El Mirage, Town of Youngtown, and Luke Air Force Base.
- 20. Any transfer or assignment of this Certificate shall require the assignee or successor to assume, in writing, all responsibilities of the Applicant listed in this Certificate and its conditions as required by A.R.S. § 40-360.08(A) and R14-3-213(F) of the Arizona Administrative Code.
- 21. In the event the Applicant, its assignee, or successor, seeks to modify the Certificate terms at the Commission, it shall provide copies of such request to the Board of Supervisors for Maricopa County, cities of Surprise, Glendale, Peoria, El Mirage,

Town of Youngtown, all parties to this Docket, and all parties who made a limited appearance in this Docket.

- 22. The Certificate Conditions shall be binding on the Applicant, its successors, assignee(s) and transferees and any affiliates, agents, or lessees of the Applicant who have a contractual relationship with the Applicant concerning the construction, operation, maintenance or reclamation of the Project. The Applicant shall provide in any agreement(s) or lease(s) pertaining to the Project that the contracting parties and/or lessee(s) shall be responsible for compliance with the Conditions set forth herein, and the Applicant's responsibilities with respect to compliance with such Conditions shall not cease or be abated by reason of the fact that the Applicant is not in control of or responsible for operation and maintenance of the Project facilities.
- 23. APS agrees to continue to communicate and work collaboratively and in good faith with the City of Peoria to reach agreement with the City of Peoria on the routes adjacent to the City of Peoria's boundaries on Olive Avenue and Northern Avenue. This condition shall not be construed as the City of Peoria's approval of the current route alignments nor construed as placing a limitation on alternatives in reaching a solution to the issues raised by the City of Peoria. This condition is a necessary condition for construction and shall be met prior to construction.

# FINDINGS OF FACT AND CONCLUSIONS OF LAW

This Certificate incorporates the following Findings of Fact and Conclusions of Law:

- 1. The Project aids the state and the southwest region of the United States in meeting the need for an adequate, economical, and reliable supply of renewable electric power.
- 2. The Project aids the state, preserving a safe and reliable electric transmission system.

- 3. During the course of the hearing, the Committee considered evidence on the environmental compatibility on the Project as required by A.R.S. § 40-360 *et seq*.
- 4. The Project and the conditions placed on the Project in this Certificate effectively minimize the impact of the Project on the environment and ecology of the state.
- 5. The conditions placed on the Project in this Certificate resolve matters concerning balancing the need for the Project with its impact on the environment and ecology of the state arising during the course of the proceedings, and, as such, serve as findings and conclusions on such matters.
- 6. The Project is in the public interest because the Project's contribution to meeting the need for an adequate, economical and reliable supply of electric power outweighs the minimized impact of the Project on the environment and ecology of the state.

DATED this 3/ day of March, 2022.

THE ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE

Paul A. Katz, Chairman

1	<u>CERTIFICATION OF MAILING</u>
2	Pursuant to A.A.C. R14-3-204, the <b>ORIGINAL</b> of the foregoing and 26 copies wer filed this day of April_, 2022 with:
4 5 6	Utilities Division – Docket Control ARIZONA CORPORATION COMMISSION 1200 W. Washington St. Phoenix, AZ 85007
7	COPIES of the foregoing mailed this/_ day of April, 2022 to:
8 9 10 11	Robin Mitchell, General Counsel Arizona Corporation Commission 1200 W. Washington Street Phoenix, Arizona 85007  RMitchell@azcc.gov Counsel for Legal Division Staff
13 14 15	Elijah Abinah, Director Utilities Division Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007
16 17 18	Linda J. Benally Pinnacle West Capital Corporation 400 North 5 <sup>th</sup> Street, MS 8695 Phoenix, Arizona 85004 Counsel for Applicant
20 21 22 23	J. Matthew Derstine Snell & Wilmer, L.L.P. One Arizona Center 400 East Van Buren Street Phoenix, Arizona 85004 Counsel for Applicant
24 25 26 27	Flood Control District of Maricopa County Michael Fulton, Agency Director 2801 West Durango Street Phoenix, Arizona 85009

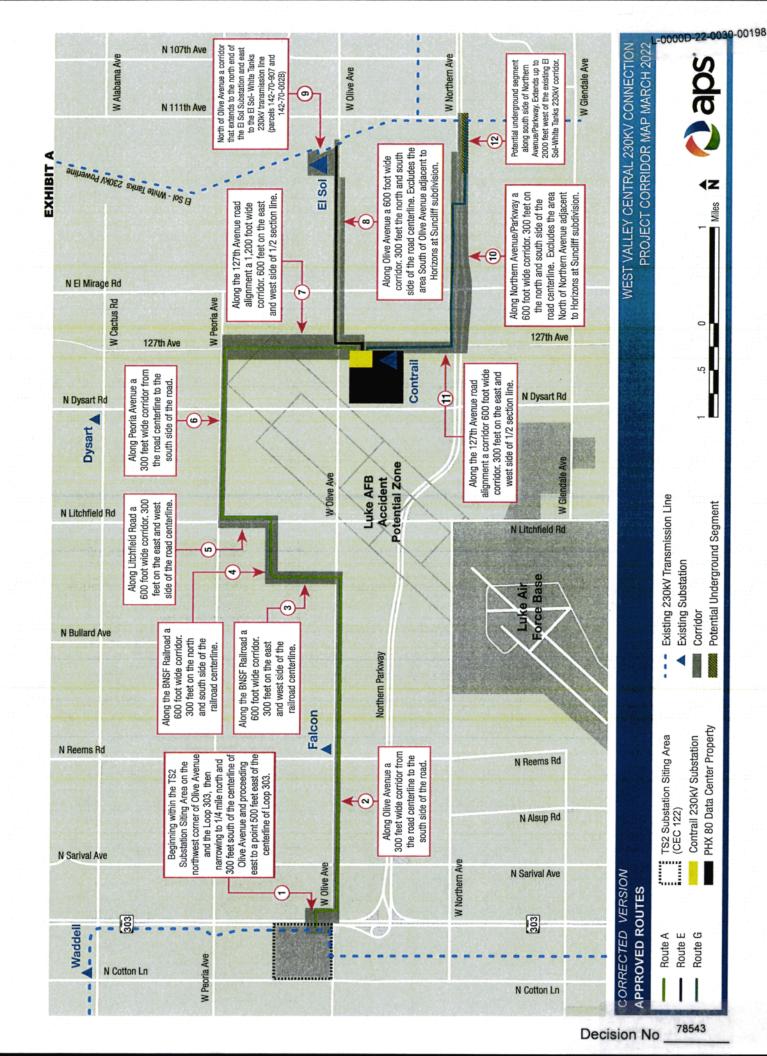
1 2	City of El Mirage Crystal Dyches, City Manager 10000 North El Mirage Road
3	El Mirage, Arizona 85335-3607
4	City of Glendale
5	Kevin Phelps, City Manager 5850 West Glendale Avenue, Suite 431 Glendale, Arizona 85301
6	
7	City of Peoria Jeff Tyne, City Manager
8	8401 West Monroe Street
9	Peoria, Arizona 85345
10	City of Surprise  Bob Wingenroth, City Manager
11	16000 North Civic Center Plaza
12	Surprise, Arizona 85374
13	Town of Youngtown
14	Jeanne Blackman, Town Manager 12030 Clubhouse Square
15	Youngtown, Arizona 85363
16	Maricopa County Department of Transportation
17	Jennifer Toth, Director/County Engineer
18	2901 West Durango Street Phoenix, Arizona 85009
19	Luke Air Force Base
20	Mr. Christopher P. Toale, Director
21	Community Initiatives Team 56 <sup>th</sup> Fighter Wing
22	14185 West Falcon Field Street
23	Luke AFB, Arizona 85309-1629
24	Marta T. Hetzer
25	Coash & Coash, Inc. 1802 N. 7th Street
26	Phoenix, Arizona 85006
27	mh@coashandcoash.com

Saman Golestan Office of the City Attorney City of Peoria 8401 West Monroe Street, Room 280 Peoria, Arizona 85345

**Decision No** 

Exhibit A

Decision No



# **EXHIBIT A**

# APS West Valley Central 230kV Connection Project CORRECTED Corridor Description

#### Route A

Beginning with a corridor that includes the TS2 Substation Siting Area, certificated in CEC-122\*, then narrowing to a width encompassing 0.25 mile north and 300 feet south of the centerline of Olive Avenue and proceeding east to a point approximately 500 feet east of the centerline of the SR 303 Freeway. From this point the corridor proceeds east along Olive Avenue in a 300-foot-wide corridor extending from the centerline of Olive Avenue to the south. At the point where the BNSF Railroad turns to the north, the corridor also turns to the north and proceed s in a 600-foot-wide corridor that is 300 feet on each side of the centerline of the BNSF railroad centerline. As the BNSF Railroad turns to the east, the corridor also turns to the east and proceeds in a 600-foot-wide corridor that is 300 feet on each side of the centerline of the BNSF railroad centerline. At Litchfield Road, the corridor turns to the north and proceeds north in a corridor that is 600 feet wide, 300 feet on each side of the centerline of Litchfield Road. At Peoria Avenue, the corridor proceeds east within a 300-foot-wide corridor extending on the south side of the centerline of Peoria Avenue. At the 127th Avenue road alignment, the corridor proceeds to the south within a 1,200 foot wide corridor, 600 feet on each side of the 127th Avenue road alignment and continues to the Contrail Substation.

\* CEC 122 authorized TS2 substation Siting Area location: the northwest corner of the Loop 303 and Olive Avenue in Section 25 in Township 3 North, Range 2 West.

#### Route E

Near the El Sol Substation, North of Olive Avenue a corridor that extends to the north end of the El Sol Substation and east to the El Sol- White Tanks 230kV transmission line (parcels 142-70-907 and 142-70-002B). Then, beginning at the El Sol-White Tanks 230kV transmission line near 111th Avenue, the corridor proceeds west on Olive Avenue in a corridor that is 600 feet wide with 300 feet on each side of the centerline of Olive Avenue continuing to the Contrail Substation. The corridor excludes the area 300 feet south of Olive Avenue adjacent to Horizons at Suncliff subdivision.

#### Route G

Beginning at the El Sol-White Tanks 230kV transmission line near 111th Avenue, the corridor proceeds west on Northern Avenue in a corridor that is 600 feet wide with 300 feet on each side of the centerline of Northern Avenue continuing to the 127th Avenue alignment, the corridor excludes the area north of Northern Avenue adjacent to Horizons at Suncliff subdivision. The corridor continues north in a 600-foot-wide corridor, 300 feet on each side of the 127th Avenue alignment to the Contrail Substation. South of the Horizons at Suncliff subdivision and within the north end of the City of Glendale Landfill, a potential underground segment along south side of Northern Avenue/Parkway. The potential underground corridor extends up to 2000 feet west of the existing El Sol-White Tanks 230kV corridor.