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BEFORE THE ARIZONA POWER PLANT  
AND TRANSMISSION LINE SITING COMMITTEE

IN THE MATTER OF THE APPLICATION OF ) DOCKET NO.  
ARIZONA PUBLIC SERVICE COMPANY IN ) L-00000D-02-  
CONFORMANCE WITH THE REQUIREMENTS OF ) 0120  
ARIZONA REVISED STATUTES SECTION 40-360, )  
ET SEQ., FOR A CERTIFICATE OF ) DOCKET NO.  
ENVIRONMENTAL COMPATIBILITY ) L-00000D-06-  
AUTHORIZING THE NORTH VALLEY 230KV ) 0635-00131  
FACILITY PROJECT, CASE NO. 120 INCLUDING )  
THE CONSTRUCTION OF APPROXIMATELY 31 )  
MILES OF 230KV TRANSMISSION LINES, TWO )  
230KV SUBSTATIONS, AND THREE SUBSTATION ) APPLICATION TO  
INTERCONNECTIONS IN MARICOPA COUNTY, ) AMEND  
ARIZONA, ORIGINATING AT THE WESTWING ) DECISION NO.  
SUBSTATION IN SECTION 12, TOWNSHIP 4 ) 65997  
NORTH, RANGE 1 WEST, G&SRB&M AND ) AND  
INTERCONNECTING AT THE RACEWAY ) DECISION NO.  
SUBSTATION IN SECTIONS 4 AND 5, TOWNSHIP ) 63943  
5 NORTH, RANGE 1 EAST, G&SRB&M, )  
CONTINUING TO THE PROPOSED AVERY )  
SUBSTATION IN SECTION 15, TOWNSHIP 5 )  
NORTH, RANGE 2 EAST, G&SRB&M AND THE )  
PROPOSED MISTY WILLOW SUBSTATION IN )  
SECTION 8, TOWNSHIP 4 NORTH, RANGE 3 ) VOLUME I  
EAST, G&SRB&M, AND TERMINATING AT THE ) Pages 1-131  
PINNACLE PEAK SUBSTATION IN SECTION 10, )  
TOWNSHIP 4 NORTH, RANGE 4 EAST, G&SRB&M. )  
\_\_\_\_\_) )  
AND RELATED CAPTION. )  
\_\_\_\_\_)

At: Sun City West, Arizona  
Date: July 26, 2021  
Filed: August 2, 2021

REPORTER'S TRANSCRIPT OF PROCEEDINGS

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1 BE IT REMEMBERED that the above-entitled and  
2 numbered matter came on regularly to be heard before the  
3 Arizona Power Plant and Transmission Line Siting  
4 Committee, at the Briarwood Country Club, 20800 North  
5 135th Avenue, Sun City West, Arizona, commencing at  
6 1:30 p.m. on the 26th of July, 2021.

7

8 BEFORE: THOMAS K. CHENAL, Chairman

9

10 ZACHARY BRANUM, Arizona Corporation  
Commission, via videoconference  
11 LEONARD C. DRAGO, Department of Environmental  
Quality, via videoconference  
12 JOHN R. RIGGINS, Arizona Department of Water  
Resources  
13 RICK GRINNELL, Counties, via videoconference  
MARY HAMWAY, Incorporated Cities and Towns  
14 JIM PALMER, Agricultural Interests  
PATRICIA NOLAND, General Public  
15 JACK HAENICHEN, General Public  
KARL GENTLES, General Public

16

17 APPEARANCES:

18 For the Applicant:

19 SNELL & WILMER, L.L.P.  
By Mr. Matt Derstine  
20 One Arizona Center  
400 East Van Buren, Suite 1900  
21 Phoenix, Arizona 85004

22 and

23 PINNACLE WEST CAPITAL CORPORATION  
Law Department  
24 By Ms. Linda Benally  
400 North Fifth Street  
25 Phoenix, Arizona 85004

1 CHMN. CHENAL: All right. Good afternoon,  
2 everyone. This is the time set for the hearing on the  
3 Biscuit Flats 500/230kV line relocation project. My  
4 name is Tom Chenal. I am with the Attorney General's  
5 Office, Chairman of the Committee.

6 Let's begin with the roll call vote, starting  
7 with the people in the room, and then we will go to the  
8 people online.

9 Member Noland, if we could begin with you,  
10 please.

11 MEMBER NOLAND: Patricia Noland representing the  
12 public.

13 MEMBER HAENICHEN: Jack Haenichen representing  
14 the public.

15 MEMBER PALMER: Jim Palmer representing  
16 agricultural.

17 MEMBER RIGGINS: Jason Riggins representing the  
18 Arizona Department of Water Resources.

19 MEMBER HAMWAY: Mary Hamway representing cities  
20 and towns.

21 CHMN. CHENAL: And Mr. Grinnell, if we can go  
22 with you, and then Member Drago.

23 MEMBER GRINNELL: Member Grinnell representing  
24 counties.

25 MEMBER DRAGO: Len Drago representing the

1 Arizona Department of Environmental Quality.

2 MEMBER BRANUM: Zachary Branum representing the  
3 Arizona Corporation Commission.

4 CHMN. CHENAL: And I mentioned before we began  
5 Member Gentles is en route and will be here in a few  
6 minutes.

7 So with that, let's consider whether there is  
8 any procedural matters to discuss. I don't -- I am not  
9 aware of any motions to intervene in this case. I would  
10 like to confirm that with counsel.

11 MR. DERSTINE: That's right, Mr. Chairman. We  
12 are not aware of applications to intervene.

13 CHMN. CHENAL: All right. Let's have  
14 appearances then. And we will start with you,  
15 Mr. Derstine, and then Ms. Benally.

16 MR. DERSTINE: It is Matt Derstine with the law  
17 firm of Snell & Wilmer appearing on behalf of Arizona  
18 Public Service Company.

19 MS. BENALLY: Linda Benally, in-house counsel,  
20 representing Arizona Public Service Company.

21 CHMN. CHENAL: All right. Thank you very much.

22 I think this will be an interesting hearing. I  
23 have let certain members of the committee know that this  
24 could end up finishing up Wednesday. Certainly it  
25 shouldn't probably extend later than Thursday in the

1 morning.

2 And there won't be a tour this hearing. I think  
3 we are getting close to where we can begin the tours  
4 again, and I know we have a full schedule of hearings  
5 coming up, but this one we have been, it is a pretty  
6 short line, we have been promised a very comprehensive  
7 flyover, so I think that will suffice.

8 I don't expect there to be too much public input  
9 during the hearing. We will have our hearing this  
10 evening at 5:30 as we always do, take comment from the  
11 public. And we can take comments from the public if  
12 they show up at the appropriate time.

13 But with that, Mr. Derstine and Ms. Benally, if  
14 you would like to begin your presentation, we are all  
15 ears.

16 MR. DERSTINE: Thank you. Afternoon, Chairman,  
17 members of the Committee.

18 I have had the opportunity, the pleasure to be  
19 involved in several cases with this Committee over the  
20 past several years. As I was preparing for this case,  
21 it occurred to me that these cases are about more than  
22 just transmission lines and transmission  
23 infrastructure. In many ways these cases are about  
24 change, change that's occurring in the communities, the  
25 cities, and the towns where the infrastructure is being

1 sited, and oftentimes, more broadly, change that's  
2 occurring within the State of Arizona.

3 When my kids were in elementary school they  
4 learned about the five Cs that shaped Arizona's history  
5 and its economy: copper, cattle, cotton, citrus, and  
6 climate. Over time, the importance, or the relative  
7 importance, of the five Cs in Arizona's economy has  
8 changed, and for some of the Cs that has diminished  
9 significantly.

10 For example, as late as the 1980s, Arizona  
11 produced over 60 percent of the world's Pima cotton.  
12 Today it is somewhat less than 10 percent.

13 In the late 1800s, the first commercial citrus  
14 grove was planted at the base of Camelback Mountain, and  
15 by the 1940s there were over 20,000 acres of citrus in  
16 and around Phoenix and the east valley. Today those  
17 commercial citrus groves have largely been replaced by  
18 homes and urban development.

19 And the same is true to some extent for cattle;  
20 although, cattle and livestock are still raised in every  
21 county in the State of Arizona. In the 1900s livestock  
22 and cattle production represented over 50 percent of  
23 Arizona's economy. Today it is something less than  
24 10 percent.

25 What has happened is that in many ways, the Cs



1 are being replaced by the Ts: technology, trade,  
2 tourism. In this case to some extent, as an example --  
3 is a prime example of that change, that transition in  
4 Arizona's economy from the Cs to the Ts, in this case,  
5 technology, high tech industry.

6 In this care, Biscuit Flats illustrates that  
7 change. The project area referred to as Biscuit Flats  
8 was the southern end of the Black Canyon livestock  
9 driveway. The Black Canyon livestock driveway was the  
10 route that sheep herders and ranchers used to move  
11 cattle from northern pastures down to the south and to  
12 the Phoenix basin in the winter months. And the same  
13 route was taken to move their herds back to the north in  
14 the summer months. The Black Canyon livestock driveway  
15 was utilized extensively from the 1890s to the 1940s,  
16 and you will still see cattle trails and an old corral  
17 complex that are found in the Biscuit Flats area.

18 But today the remnants of the cattle grazing are  
19 being replaced by a semiconductor manufacturing plant.  
20 TSMC is the largest contract semiconductor manufacturer  
21 in the world. TSMC has announced and is in the process  
22 of building a \$12 billion semiconductor plant in the  
23 Biscuit Flats area on over 100 acres of land. And this  
24 semiconductor plant is state of the art. The  
25 manufacturing facility will have a significant impact in

1 terms of jobs and growth in the economy, not only of the  
2 City of Phoenix and Maricopa County, but of the State of  
3 Arizona.

4 And so, as I mentioned, these, the cases before  
5 this Committee, are not just about conductors and poles  
6 and transmission lines; they are about change, and in  
7 this particular case, high tech industry that's moving  
8 to the State of Arizona, and in particular in this case  
9 the Biscuit Flats area of north Phoenix and the energy  
10 and infrastructure needs of this high tech industry.

11 In these cases before the Committee you are used  
12 to hearing about purpose and need, purpose and need for  
13 a particular project. In this case, the needs are  
14 twofold.

15 Number one, the TSMC plant is highly sensitive  
16 to electromagnetic interference from an existing  
17 500/230kV line.

18 And maybe, Mr. Spitzkoff, you could use your  
19 laser pointer and show the Committee on the map on the  
20 right the existing transmission line shown in red.

21 And it cuts across the land that is being  
22 leveled for the TSMC plant that's shown in kind of the  
23 stippling or the dotted area. So that's the first  
24 driver for this project. We need to relocate the  
25 segment of this existing 500/230kV line to allow for the

1 TSMC manufacturing operations.

2           The second driver, the second need, this plant  
3 has a high energy demand, requires a significant amount  
4 of electrical power. I think you will hear more  
5 testimony from Mr. Brian Harrison, who will have a  
6 presentation for the Committee a bit later this  
7 afternoon. But at buildout of those first two phases,  
8 or fabs, it will require somewhere in the neighborhood  
9 of over 300 megawatts of power. The existing line that  
10 Mr. Spitzkoff identified with his laser pointer shown in  
11 red on the map on your right screen has sufficient  
12 capacity to serve the plant. So it certainly is a  
13 benefit that the plant is being constructed in close  
14 proximity to that existing line.

15           But in order to have the conductivity, in order  
16 to allow for the number of feeders that have to be  
17 connected to the plant and the manufacturing processes  
18 of the plant, we need to do two things, one, expand the  
19 existing substation known as the Avery substation shown  
20 in green on the map on your right from 10 to  
21 approximately 64 acres. And beyond that, we will need  
22 to construct and develop a new 500/230kV substation that  
23 will be placed somewhere in that pink area shown on the  
24 map.

25           So those are the needs.

1           There are some important things that are  
2 different about this case in the way it has come to the  
3 Committee. You don't have before you a new CEC  
4 application. We are not asking for a new CEC. What we  
5 are doing is requesting an amendment of two existing  
6 CECs, CEC 131 and CEC 120. CEC 131 governed the  
7 location of the Morgan to Pinnacle Peak 500/230kV line.  
8 So we need to amend the CEC to allow for the relocation  
9 of the segment of the line. CEC 131 also provided for  
10 and authorized construction of two substations. We now  
11 need to build a third in order to serve the TSMC plant.

12           Beyond CEC 131, we need to amend CEC 120 to  
13 expand the size of the Avery substation, as I mentioned.  
14 When Avery was sited in Case 120, the TSMC plant was not  
15 on anyone's horizon. And therefore that substation,  
16 that 230 substation was planned for approximately 10  
17 acres. And now, as I mentioned, it needs to be expanded  
18 to 64 acres, or approximately 64 acres, in order to have  
19 a sufficient number of bays to allow for connection to  
20 the various manufacturing operations of the TSMC plant.

21           So that's what is different about the cases.  
22 But let me talk a bit about what is the same.

23           APS approached this case as if it was a new CEC  
24 request in terms of the planning for this project,  
25 albeit on an accelerated timeline in order to meet

1 TSMC's in-service date. But the approach to the case  
2 was as if it were seeking a new CEC. The level of  
3 environmental study work on the relocated line was the  
4 same; studied the environmental impacts of the new  
5 substation, the expanded TS-22 substation in the same  
6 manner as if we were coming before you and seeking a new  
7 CEC.

8 And APS utilized the same level of outreach and  
9 public engagement as we would have if we were bringing a  
10 new CEC application to this Committee. So in many ways  
11 what you will hear and what we, APS has done in terms of  
12 planning for this project as if we were seeking a new  
13 CEC, but again, we are seeking to amend two existing  
14 CECs, and that's the different posture.

15 So given the posture of the case, what is the  
16 Committee's role? Some of the members of this Committee  
17 were here or were part of the case that was held in  
18 Tucson at the end of last year that involved an  
19 amendment of the Southline CEC. And in that case, the  
20 Commission had sent, in that, the applicant's  
21 application to amend the Southline CEC back to this  
22 Committee for the Committee to take evidence concerning  
23 the proposed amendments, make findings of fact and  
24 conclusions of law, and issue a recommended opinion and  
25 order. And that's exactly the charge to this Committee

1 for this particular case.

2 What are the requested amendments?

3 As I mentioned, the initial and primary need is  
4 to relocate this existing three and a half mile segment  
5 of the Morgan to Pinnacle Peak line approximately half a  
6 mile to the north of its current location, utilizing in  
7 what we are representing and requesting that the  
8 Committee authorize is a 3,000 foot wide corridor to  
9 allow for the placement of that line. And I see Member  
10 Noland looking at me saying that is a wide corridor.  
11 And I understand that. I will spend a little bit more  
12 time talking about the corridor in the next slide;

13 Authorize the construction of the third  
14 substation. Again, CEC 131 authorized two substations.  
15 We now need to construct a third TS-22 substation;

16 And, as I mentioned, authorize expansion of the  
17 Avery substation.

18 CEC 120 doesn't specify the size of Avery, but  
19 there was a significant amount of testimony during that  
20 case and in the application in which it was anticipated  
21 that Avery would only be 10 acres. And therefore,  
22 again, we are seeking to expand that 10-acre footprint  
23 to approximately 64 acres. And that is the amendment  
24 that we will seek and need to obtain in order to serve  
25 the TSMC plant in connection with CEC 120.

1           So on the corridor size, the corridor request  
2 has evolved. You will see on the map on the right, and  
3 there is another map that more particularly defines or  
4 shows the corridor, that's different now than what we  
5 had. We had envisioned it and described it in the  
6 original supplement to the application to amend.

7           Now we are seeking simply a straight 3,000-foot  
8 corridor. That 3,000-foot corridor gives us the ability  
9 to connect the relocated line segment into the TS-22  
10 substation. But, importantly, the TS-22 substation has  
11 not yet, or the final location is yet to be determined.

12           All of this land is owned by ASLD, State Land  
13 Department. This entire project area is on state land.  
14 And so part of the need for the 3,000-foot corridor is  
15 to give us the flexibility to route, place the relocated  
16 line segment within that corridor in the fashion in  
17 which it needs to drop into the TS-22 sub, with the  
18 understanding that the final engineering for the TS-22  
19 sub has not yet been done, and the final location for  
20 the TS-22 substation has not yet been identified. Those  
21 negotiations and discussions are ongoing. But  
22 ultimately State Land will determine where and how that  
23 substation will be placed within the pink box. And that  
24 final location then will determine where we place the  
25 relocated line segment within the 3,000-foot corridor.

1 Another driver of the corridor request is that  
2 the original corridor in CEC 131 was a 3,000-foot  
3 corridor. And so there is some symmetry and seemed to  
4 make sense to adopt and follow what was authorized in  
5 CEC 131 in terms of the initial corridor for the line  
6 prior to when it was constructed.

7 We will be seeking a 100-foot right-of-way from  
8 State Land in order to place the relocated line segment,  
9 again, within the 3,000-foot corridor.

10 So as I think I indicated, this project has been  
11 on an accelerated time line. There is engineering yet  
12 to be done. There are negotiations yet to be completed  
13 with State Land that will finalize the location of not  
14 only the relocated line segment but the new TS-22  
15 substation. And so it is important to have the  
16 flexibility to allow us to continue that work and  
17 ultimately land on a final location for those  
18 improvements.

19 Let me touch on the key exhibits and the  
20 witnesses that we will use to present this case to you.  
21 I think the key exhibits are the supplement to the  
22 application to amend. That's APS Exhibit No. 2 found on  
23 your iPad. We also have paper exhibit binders if you  
24 prefer to work from paper.

25 The supplement to the application amendment



1 really serves as the CEC application for this case. It  
2 contains all the environmental study work. Its format  
3 follows what is prescribed in the siting statute and the  
4 rules for proceedings before the Siting Committee. So  
5 again, the supplement to the applications to amend is  
6 our CEC application if we were before you on a new CEC  
7 request.

8 I think another key document is the recommended  
9 opinion and order. We have a draft recommended opinion  
10 and order for you to consider. That's APS Exhibit 27.  
11 That ROO, or recommended opinion and order, sets forth  
12 the description of the 3,000-foot corridor. It also  
13 shows the additional changes to 131, and it clarifies  
14 the authorization request for the 64 acres needed to  
15 expand Avery.

16 And then the maps Figure 1A and Figure 3B, you  
17 will see those throughout our screen presentation.  
18 Those contain significant and important information for  
19 the Committee.

20 Oh, I am getting told that the exhibit changed.  
21 So 3B is APS-26, not APS-9.

22 So how will we present those exhibits and that  
23 information to you? As I mentioned, we have with us  
24 today Brian Harrison. He is a senior vice president of  
25 TSMC Arizona. And he has a video to share with the

1 Committee, together with testimony and remarks about the  
2 plant, and should be able to give you good information  
3 and understanding of TSMC and the plant and its needs  
4 for this infrastructure.

5 We will also present our case view through a  
6 witness panel that involves Mr. Jason Spitzkoff and  
7 Mr. Kevin Duncan of APS, and then Mr. Mark Turner who is  
8 here on behalf AECOM. AECOM was the environmental  
9 consultant that did the study work for this project  
10 that's contained in the supplement. Again, all the  
11 relevant exhibits, including the supplement, are  
12 included on your iPads. And the maps that I identified  
13 on the previous slide are shown on the placemat that  
14 should be before you on your table.

15 At the end of the case, after you have heard the  
16 testimony and the evidence, we will be asking that you  
17 approve a recommended opinion and order that authorizes  
18 the amendments that we are seeking to CEC 131 and 120.  
19 I think the testimony and the evidence that you will  
20 hear this afternoon and over the next couple days will  
21 establish that the CEC amendments are needed to serve  
22 the new TSMC semiconductor plant. Testimony and  
23 evidence will establish that relocation of the existing  
24 Morgan to Pinnacle Peak line. And the substation  
25 improvements are compatible with the total environment

1 of the existing and future land use plans, including the  
2 land for the TSMC plant.

3 And then at the end, approval of the requested  
4 amendments is in the public interest. It is in the  
5 public interest because it does what the statute directs  
6 this Committee and the Commission to focus upon, and  
7 that is does it balance the need for reliable, safe  
8 energy with the impacts of that new infrastructure on  
9 the ecology of the State of Arizona. And the testimony  
10 and evidence will show that it does.

11 So again, this case and many of the cases before  
12 this Committee are not just about wires and poles. They  
13 are about changes, changes that may be occurring on a  
14 local level, but may be more broadly in the state,  
15 changes that are shaping the economy of the State of  
16 Arizona that are important to the economy of the State  
17 of Arizona. And as more and more high tech industries  
18 are moving to Arizona, they have their own unique energy  
19 and infrastructure needs, and this case is about those  
20 needs and having them met so that APS can serve this new  
21 important customer.

22 So I appreciate your time for my opening. We  
23 look forward to presenting our case to you this  
24 afternoon.

25 CHMN. CHENAL: All right. Thank you very much.

1 Member Noland.

2 MEMBER NOLAND: Thank you, Mr. Chairman.

3 Mr. Derstine, you didn't mention how many acres  
4 the TS-22 is encompassing that you have shown in pink on  
5 the map. I thought that I saw that it was a total of  
6 408 acres.

7 MR. DERSTINE: The site, I believe that's shown  
8 in pink. And I will have Mr. Spitzkoff, once he is  
9 sworn, answer your question. But the larger pink area  
10 is the substation siting area. I think ultimately what  
11 we are projecting if TS-22 is built as a traditional  
12 substation, it will be in the size of approximately 80  
13 acres. And I am looking to Mr. Spitzkoff or Mr. Duncan  
14 if that's right, and I am getting the thumbs up that it  
15 is.

16 But I want you to know that, as I mentioned,  
17 engineering is still ongoing, and there is -- that size,  
18 the 80 acre size of the new TS-22 substation may change  
19 depending on whether it is developed as a G-I-S  
20 substation, a GIS substation, as opposed to the  
21 traditional substation which requires a much larger  
22 substation.

23 So Member Noland, a good question, and you will  
24 hear more specific testimony and the details of the  
25 TS-22 substation from Mr. Spitzkoff as we get into his

1 testimony.

2 MEMBER NOLAND: Well, and then I have just a  
3 couple other observations that you might discuss as you  
4 call those witnesses. My exhibits on both the iPad and  
5 the hard copy do not show that kind of arrow pointed  
6 area. They show a rectangle. Why has that changed,  
7 number one?

8 And then number two, my other question is why do  
9 you need to have -- and you knew this would come -- a  
10 3,000-foot corridor that goes down onto the project  
11 property. You are obviously not going -- maybe that was  
12 part of the old corridor, but you are not going to put  
13 the line within the area, so why would you need to do  
14 that?

15 MR. DERSTINE: Yes, you are correct in your  
16 observation that the corridor does overlap with the TSMC  
17 property. And we will not be relocating the line onto  
18 TSMC's property. It has got to be to the north of the  
19 boundary line of their property.

20 However, as you will see on the right of  
21 Figure 1A, which is shown on the screen here in the  
22 hearing room, the corridor needs to extend to the south  
23 in order to get down to the Avery substation and to  
24 connect to the existing line there.

25 And so one of the drivers for the, I guess the

1 shape and the size of the 3,000-foot corridor is that  
2 that size need overlaps that section where we need to  
3 interconnect with the existing Morgan to Pinnacle Peak  
4 line at that point on that north-south run coming out of  
5 Avery. Then, when the line extends to the east-west  
6 run, it will absolutely be north of the TSMC property  
7 line. And so we certainly can and could pinch up the  
8 corridor at that juncture, but, again, our thinking was  
9 that it needs to be to cover the initial interconnection  
10 with the Morgan-Pinnacle Peak line on that north-south  
11 edge, and ultimately State Land is going to drive where  
12 we can place this line, and those negotiations are  
13 ongoing with State Land.

14 And then to get to your question about the  
15 change in the shape, that it didn't have that pointy,  
16 half of a pointer marker in pink, I think as I alluded  
17 to, this project is on a fast pace and it is evolving.  
18 And so that point, that triangle piece that comes out is  
19 a recent development where State Land has indicated they  
20 would prefer to have the TS-22 substation located in  
21 that pointy section. And again, Mr. Spitzkoff and/or  
22 Mr. Duncan can speak to exactly where State Land would  
23 like to see TS-22, but we have yet to work our way  
24 through the final engineering and analysis of that site.  
25 It is up against a wash, so there are some complications

1 with putting it where State Land would like it to be.

2 But again, at the end of the day, this is State  
3 Land's land. And the final placement of that substation  
4 will depend on our ability to reach agreement with State  
5 Land as to the site.

6 MEMBER NOLAND: Thank you, Mr. Derstine.

7 And just one last question at this point; I am  
8 not saying I won't have any others. But you currently  
9 have a 150-foot right-of-way for the current  
10 transmission lines. What happens to that? Do you give  
11 that back to State Land or to the project, or what  
12 happens when you move those lines, what happens to that  
13 right-of-way?

14 MR. DERSTINE: That's a very good question, and  
15 I don't know the answer to it. I am assuming that we  
16 would abandon it, or the lease for the existing  
17 right-of-way for the relocated line segment will  
18 essentially be terminated, and we will have to then  
19 secure and negotiate a new right-of-way in the new  
20 location for the relocated piece of the line of this  
21 project.

22 MEMBER NOLAND: Thank you.

23 MR. DERSTINE: But we will make sure we touch on  
24 that and cover that issue.

25 MEMBER NOLAND: Thank you.

1 CHMN. CHENAL: Member Haenichen has a question.  
2 But I am going to ask you, Mr. Derstine -- I am going to  
3 give you my pointer. I think what you discussed with  
4 Member Noland was very important, but it was hard to  
5 follow. Okay? I would like you to kind of repeat or  
6 summarize what you said with a pointer so we have the  
7 benefit of --

8 MR. DERSTINE: Well, maybe I can have -- because  
9 the angle here -- well, I can try it. Let's see if I  
10 can -- well, I can do it.

11 So when I mentioned in response to Member  
12 Noland's question about the need for the 3,000-foot  
13 corridor needing to cover the north-south run, you will  
14 see here that the existing line, which is shown in black  
15 on Figure 1A, which is the map on the right screen,  
16 comes out of Avery. This is where the line or where  
17 the -- this is the future site of the Avery substation.  
18 You will have a better sense of that when we show you  
19 our flyover simulation. But this is the future or the  
20 planned site for the Avery substation. The existing  
21 line passes through here, and it travels north where it  
22 turns right. The existing line here shown in red on  
23 this east-west run, we need to move that line segment at  
24 least a thousand feet north of TSMC's property boundary.  
25 And you will hear from Mr. Harrison of TSMC and you will



1 hear from Mr. Smith the reasons for that and the  
2 distance.

3 But somewhere north of that we will need to move  
4 the relocated line segment. And the relocated line  
5 segment is represented in black on Figure 1A. Again,  
6 the final location for Figure 1A is going to depend on  
7 where we drop in and tie into TS-22. And that will  
8 depend to a large degree where TS-22 is ultimately sited  
9 and placed within the pink box.

10 As Member Noland pointed out, our original  
11 depiction of the TS-22 substation site was more of a  
12 regular pink rectangle. That was shown in the  
13 supplement. Now we have it on our updated map, that's  
14 why it is called Figure 1A and not Figure 1, that shows  
15 this peak here. And this represents a parcel or a  
16 portion of a parcel in which State Land is suggesting  
17 that they would prefer that we site the TS-22  
18 substation.

19 So those negotiations are ongoing. APS is  
20 considering whether the TS-22 500/230kV substation can  
21 be placed within this rectangular shaped area of the  
22 larger pink box or whether it needs -- it can be or  
23 needs to be placed further into the heart of the pink  
24 box here. And that may depend on the final engineering  
25 and design for TS-22 and the type of technology that's

1 used to construct that substation.

2 CHMN. CHENAL: So a quick question. I know  
3 Member Haenichen has a question, and maybe some others.  
4 But is there any issue if -- I mean I note that the pink  
5 area extends, is mostly within the requested corridor,  
6 but it also extends north of the corridor. Is there any  
7 issue with a potential placement of the substation in  
8 the pink area if it is outside of the corridor that's  
9 been described, and how would that work?

10 MR. DERSTINE: Again, a good question. My  
11 understanding -- and we are going to have to have the  
12 folks with real knowledge speak to this -- is that the  
13 peak that's above the corridor is, will likely be  
14 dedicated to a 69kV portion of the substation and that  
15 the lower portion is going to be the 500/230kV portion  
16 of this larger substation site.

17 And so the fact that the pink box to some extent  
18 extends out does not, to my understanding, create  
19 interconnection problems for future TS-22. But again,  
20 Mr. Spitzkoff can speak to that more directly.

21 CHMN. CHENAL: And I am looking at the legal  
22 issue of having, you know, the application seeking a  
23 particular corridor, but then, you know --

24 MR. DERSTINE: We are not --

25 CHMN. CHENAL: -- turned out the substation and

1 the lines would be north of that, of what is in the  
2 applications.

3 MR. DERSTINE: We have been consistent. Well,  
4 we initially in the supplement asked for a much -- a  
5 larger corridor. We brought that corridor size and  
6 width down, but all of this is within the original study  
7 area. You will hear testimony from Mr. Turner that all  
8 of this has been analyzed. It doesn't change our  
9 notification.

10 But this, as Member Noland points out, this  
11 irregular shape to the pink box which represented the  
12 TS-22 substation site is a new development -- that's why  
13 we are on Figure 1A and no longer on Figure 1 -- but, to  
14 my understanding, still allows for the interconnection  
15 of the relocated line segment with TS-22 wherever we end  
16 up placing it within the proposed pink box which  
17 represents the TS-22 site.

18 CHMN. CHENAL: Member Haenichen.

19 MEMBER HAENICHEN: Thank you, Mr. Chairman.

20 The essence of this project is really the level  
21 of electromagnetic fields surrounding a fully energized  
22 high voltage transmission line, and proximity thereof of  
23 that field to the TSMC equipment inside their plant.

24 I know that this is going to come up in detail  
25 later, but I just wanted to give everybody a heads-up

1 that I will be interested in the methodology that they  
2 used to determine what level of electromagnetic field is  
3 allowable for their process, how they did it, and how  
4 they arrived at the distances that they are specifying  
5 for the moved line.

6 Thank you.

7 MR. DERSTINE: I appreciate that, Member  
8 Haenichen. As I mentioned, Mr. Harrison is here on  
9 behalf of TSMC. I don't know that he has the level of  
10 technical knowledge to answer your question. It may be  
11 something that we can follow up and get for you. But I  
12 think he can give you some general understanding in  
13 terms of the parameters of the amount of what is  
14 allowable in terms of the milligauss that come from the  
15 line that is satisfactory or it does not interfere. But  
16 this is, their manufacturing, their state of the art  
17 nano manufacturing process is highly, highly sensitive  
18 to electromagnetic interference, and he will talk to  
19 about some of those values and what is important.

20 MEMBER HAENICHEN: Let me just express my  
21 concern and why I ask that question or made that  
22 presentation. And that is we want to be sure that there  
23 is enough safety margin in the completed project that it  
24 is going to work out appropriately and not require yet  
25 further distancing or other shielding or anything else.

1 So I just want to make sure we get it right the first  
2 time.

3 MR. DERSTINE: I appreciate it. And we agree,  
4 we want to get it right the first time. And I am sure  
5 TSMC wants us to get it right, too. So thank you for  
6 that.

7 MEMBER GRINNELL: Mr. Chairman.

8 CHMN. CHENAL: Yes, Member Grinnell.

9 MEMBER GRINNELL: I want to go back a little bit  
10 to Member Noland's comment on what would be the east  
11 side of this map. I see a couple residential areas and  
12 a lot of vacant land. Is that land that's going to be  
13 to the, looks like the northeast and due east of the  
14 proposed area, is that going to become residential down  
15 the road? Is that an industrial area specifically zoned  
16 and will any expansion of residential be moved within  
17 that, I guess, corridor?

18 MR. DERSTINE: Mr. Turner of AECOM will speak to  
19 existing and future land use plans of this area. But  
20 the residential areas you see are on the other side of  
21 I-17. These areas here -- I-17 runs north and south, so  
22 there is no residential development currently on the  
23 west side of I-17. I will let Mr. Turner speak to  
24 whether or not residential land use is possible within  
25 this area. Again, all of this area is owned by ASLD,

1 State Land Department. So he can speak to future land  
2 uses. But I appreciate the question, Member Grinnell,  
3 and we will address it.

4 MEMBER GRINNELL: Thank you.

5 MR. DERSTINE: Unless there are additional  
6 questions for me, I think Ms. Benally is ready to  
7 introduce our APS witness panel. And we will proceed  
8 with some testimony from Mr. Spitzkoff on the APS  
9 service territory and some of the existing transmission  
10 infrastructure in the area, and then we will move on and  
11 have the presentation from Mr. Brian Harrison of TSMC.

12 CHMN. CHENAL: Very good.

13 I did not mention, but as our standard practice,  
14 I will take breaks approximately 90 minutes after, you  
15 know, from when we started this afternoon.

16 But please proceed, Ms. Benally, with your  
17 panel.

18 MS. BENALLY: Good afternoon, Chairman Chenal,  
19 Committee members. Thank you for the Committee  
20 convening this afternoon and over the next couple of  
21 days to hear our case. We certainly do appreciate your  
22 time and attention.

23 Before I proceed, how is my sound? Am I coming  
24 through? Well, thank you very much.

25 It is indeed appreciated that I have the

1 opportunity to appear before this Committee again today.  
2 So I would just like to make that statement.

3 My plan this afternoon is to do an introduction  
4 of our witnesses. I will start with Mr. Spitzkoff, go  
5 to Mr. Duncan, and then end with Mr. Turner. And then I  
6 will come back and do a brief testimony presentation  
7 with Mr. Spitzkoff.

8 So starting with Mr. Spitzkoff, would you please  
9 state your full name and address for the record.

10 CHMN. CHENAL: I think we need to swear the  
11 witnesses in first.

12 MS. BENALLY: Pardon me.

13 CHMN. CHENAL: So -- that's all right.

14 Would you gentlemen prefer an oath or  
15 affirmation?

16 MR. DUNCAN: Oath.

17 MR. TURNER: Oath.

18 MR. SPITZKOFF: Oath is fine.

19 CHMN. CHENAL: Would you please all raise your  
20 right hands.

21 (Jason Spitzkoff, Kevin Duncan, and Mark Turner  
22 were duly sworn.)

23 CHMN. CHENAL: Thank you.

24

25

1 JASON SPITZKOFF, KEVIN DUNCAN, and MARK TURNER,  
2 called as witnesses, having been duly sworn by the  
3 Chairman to speak the truth and nothing but the truth,  
4 were examined and testified as follows:

5

6 DIRECT EXAMINATION

7 BY MS. BENALLY:

8 Q. Mr. Spitzkoff, let's start with your name and  
9 your business address, please.

10 A. (BY MR. SPITZKOFF) Yes. My name is Jason  
11 Spitzkoff. My business address is 2121 West Cheryl  
12 Drive, Phoenix, Arizona 85021.

13 Q. And you are the manager of transmission  
14 planning, transmission contracts and services, and  
15 facility siting at APS, correct?

16 A. (BY MR. SPITZKOFF) That is correct.

17 Q. And in these roles you have had a significant  
18 involvement with the Biscuit Flats 500/230kV relocation  
19 project, is that right?

20 A. (BY MR. SPITZKOFF) That is correct.

21 Q. Let's start by providing an overview of both  
22 your education and your work experience. And I believe  
23 you have some slides that you will be walking through?

24 A. (BY MR. SPITZKOFF) Yes.

25 Q. Thank you.



1           A.           (BY MR. SPITZKOFF) So starting with my  
2 educational background, I have a bachelor of science in  
3 electrical engineering and a bachelor of arts in  
4 economics from Rutgers University, proud member of the  
5 Big 10.

6                   CHMN. CHENAL: Sorry to hear that,  
7 Mr. Spitzkoff. We all know Rutgers does not belong in  
8 the Big 10. Please proceed.

9                   MR. SPITZKOFF: Yes. My professional  
10 experience, I have been at APS for 20 years, 14 years as  
11 a transmission planning engineer, three years as  
12 supervisor of our transmission planning and engineering  
13 team. And my current role is manager of transmission  
14 planning, transmission contracts and services, and  
15 facility siting for about three years.

16                   Continuing with my professional background, from  
17 a regional perspective, I was a member of NERC planning  
18 committee. NERC is the North American Electric  
19 Reliability Corporation. I have also been a member of  
20 various WECC committees. And WECC is the Western  
21 Electricity Coordinating Council. And regional  
22 experience, I have been on the WestConnect planning  
23 management committee. And then coming in more locally,  
24 I have been APS's subject matter expert for multiple  
25 biennial transmission assessments, and in relation to

1 line siting matters I have testified in three line  
2 siting cases.

3 BY MS. BENALLY:

4 Q. Okay. Thank you. So let's stop there for a  
5 moment.

6 Now, in preparation for this hearing,  
7 Mr. Spitzkoff, you prepared a summary testimony that was  
8 filed in ACC Docket Control on July 16, 2021, is that  
9 correct?

10 A. (BY MR. SPITZKOFF) That is correct.

11 Q. Okay. And is that in the supplemental binder,  
12 the exhibit binder marked as APS-3?

13 A. (BY MR. SPITZKOFF) Yes.

14 Q. And do you have any corrections to APS-3 today?

15 A. (BY MR. SPITZKOFF) No.

16 Q. Thank you.

17 Let's now move to the PowerPoint slides. You  
18 also prepared PowerPoint slides that you are going to  
19 use today, and perhaps tomorrow, to support your  
20 testimony before this Committee. That's marked as APS-4  
21 in the exhibit binder, is that correct?

22 A. (BY MR. SPITZKOFF) Yes.

23 Q. And were those PowerPoint slides prepared by you  
24 or under your direction?

25 A. (BY MR. SPITZKOFF) Yes.

1 Q. Okay. And have you had a chance to review these  
2 slides before the start of this hearing today?

3 A. (BY MR. SPITZKOFF) Yes.

4 Q. Do you have any corrections to those slides?

5 A. (BY MR. SPITZKOFF) I do not.

6 Q. (BY MR. SPITZKOFF) And is APS-4 true and  
7 correct, to the best of your knowledge?

8 A. (BY MR. SPITZKOFF) Yes.

9 MS. BENALLY: Thank you.

10 Mr. Chairman, I would like to move APS  
11 Exhibit 3, which is the witness summary of Jason  
12 Spitzkoff, and I would also like to move APS -- I am  
13 sorry -- APS-3, which is the witness summary, and APS-4,  
14 which are the witness presentation slides that  
15 Mr. Spitzkoff will be using to support his testimony.

16 CHMN. CHENAL: Ms. Benally, let's do this.  
17 Let's do these at the end. It will save -- it will just  
18 be a lot, I think, more efficient to just do them all at  
19 the end. And we will make sure we do it.

20 MS. BENALLY: Okay, thank you.

21 CHMN. CHENAL: You bet.

22 BY MS. BENALLY:

23 Q. Okay. So now I would like to turn to  
24 Mr. Duncan.

25 Would you please state your full name and

1 business address for the record.

2 A. (BY MR. DUNCAN) Yes. My name is Kevin Duncan.  
3 My business address is 2121 West Cheryl Drive, Phoenix,  
4 Arizona 85021.

5 Q. And you are a senior siting consultant in APS's  
6 facility siting department, is that right?

7 A. (BY MR. DUNCAN) That is correct.

8 Q. And you are the project manager for the Biscuit  
9 Flats 500/230kV relocation project, is that right?

10 A. (BY MR. DUNCAN) Yes.

11 Q. Okay. So let's start -- I think you have got a  
12 few slides prepared. Would you share with the Committee  
13 an overview of both your education and professional  
14 background, please.

15 A. (BY MR. DUNCAN) Yes. So I earned my MBA from  
16 Benedictine University. Prior to that I earned my  
17 bachelor's of science in urban planning from the  
18 University of Utah.

19 I have 14 years of experience as an  
20 environmental planner and consultant, but in the last  
21 six years, have six years of experience at APS as a  
22 senior siting consultant, for a total of 20 years of  
23 combined experience. And I have testified in five  
24 previous CEC cases.

25 Q. Okay. So let's walk through a few more things

1 in your introduction. APS made two filings with ACC  
2 Docket Control to begin the amendment process that  
3 Mr. Derstine mentioned in his opening, is that correct?

4 A. (BY MR. DUNCAN) That is correct.

5 Q. Would you describe those two filings, please.

6 A. (BY MR. DUNCAN) Yes. So there was the --  
7 excuse me. There was the application to amend which was  
8 filed in March, and then there was a supplemental  
9 application to amend which included many of the exhibits  
10 that are in a typical CEC application.

11 Q. And as the project manager, you supervised the  
12 preparation of the application to amend filed with  
13 Docket Control, is that correct?

14 A. (BY MR. DUNCAN) That is correct.

15 Q. And was the company's supplement to the  
16 application that was filed on June 10th, I believe, also  
17 prepared under your supervision?

18 A. (BY MR. DUNCAN) Yes, it was.

19 Q. Have you had a chance to review the supplement  
20 to the application to amend after it was filed?

21 A. (BY MR. DUNCAN) Yes, I did.

22 Q. And that is marked as APS-2 in the exhibit  
23 binder, is that correct?

24 A. (BY MR. DUNCAN) That is correct.

25 Q. Do you have any corrections that you want to

1 make at this point to APS-2?

2 A. (BY MR. DUNCAN) Yes. There are two corrections  
3 I would like to make. Figure 1 has been replaced by the  
4 new Figure 1A. And Figure 3 has been replaced by the  
5 new Figure 3B, as described by Mr. Derstine earlier.

6 Q. And just for purposes of noting exhibits,  
7 Figure 1A is APS-10, and it is described as the revised  
8 project vicinity map, is that correct?

9 A. (BY MR. DUNCAN) That is correct.

10 Q. Okay. And Figure 3, which are the requested  
11 amendments, is marked as APS-26?

12 A. (BY MR. DUNCAN) That is correct.

13 Q. Okay. Do you have any other corrections to the  
14 supplement to the application to amend at this point?

15 A. (BY MR. DUNCAN) No, I do not.

16 Q. Thank you.

17 Okay. So just a few more exhibits to cover.  
18 You have the exhibit binder in front of you in case you  
19 need to reference it, is that right?

20 A. (BY MR. DUNCAN) That is correct.

21 Q. So the Chairman's procedural order required that  
22 the parties file a summary of witness testimony. Did  
23 you prepare a summary?

24 A. (BY MR. DUNCAN) Yes, I did.

25 Q. Okay. And your testimony is marked as APS

1 Exhibit 5, is that right?

2 A. (BY MR. DUNCAN) That is correct.

3 Q. Okay. Do you have any changes or corrections  
4 that you would like to make to that testimony summary  
5 today?

6 A. (BY MR. DUNCAN) No.

7 Q. You also prepared PowerPoint slides that you  
8 will use as part of your testimony, is that correct?

9 A. (BY MR. DUNCAN) That is correct.

10 Q. And these slides are marked as APS-6 in the  
11 exhibit binder, right?

12 A. (BY MR. DUNCAN) That is correct.

13 Q. And was APS-6 prepared by you or under your  
14 direction?

15 A. (BY MR. DUNCAN) Yes, it was.

16 Q. And did you have an opportunity to review your  
17 presentation, APS-6, before this hearing?

18 A. (BY MR. DUNCAN) Yes, I did.

19 Q. And do you have any corrections you wish to make  
20 today?

21 A. (BY MR. DUNCAN) No, I do not.

22 Q. And is the information presented in your  
23 PowerPoint slides correct, to the best of your  
24 knowledge?

25 A. (BY MR. DUNCAN) Yes, it is.

1 Q. Thank you.

2 So now I will turn to Mr. Mark Turner. Will you  
3 please state your full name and business address for the  
4 record.

5 A. (BY MR. TURNER) Yes. My name is Mark Turner.  
6 My business address is 7720 North 16th Street, Suite  
7 100, Phoenix, Arizona 85020.

8 Q. And you are a project manager and environmental  
9 planner for AECOM, is that right?

10 A. (BY MR. TURNER) Yes.

11 Q. Would you provide the Committee an overview of  
12 both your education and your professional background,  
13 and I believe you also have some slides presenting that  
14 information.

15 A. (BY MR. TURNER) Sure. I have a bachelor's  
16 degree in ecology from Prescott College here in Arizona,  
17 and a master's of science in biology from Marshall  
18 University.

19 I have been an environmental consultant for  
20 approximately 30 years. In that role, I have served as  
21 project manager, a biologist and environmental planner.  
22 20 of those years I have been here in Arizona. I have  
23 managed more than 80 NEPA documents, National  
24 Environmental Policy Act documents, here in Arizona for  
25 civil infrastructure projects. I have provided



1 consulting to APS since 2000 for Palo Verde nuclear  
2 power plant, Childs-Irving hydroelectric plant, and  
3 dozens of others where I served as biological consultant  
4 during planning and during construction. Most recently  
5 I have been subject matter expert on Case 122 amendment,  
6 which was last year.

7 Q. Thank you for that introduction to your  
8 background.

9 Would you please provide an overview of AECOM,  
10 as Mr. Derstine mentioned, the environmental firm that  
11 was retained by APS to support these project changes.

12 A. (BY MR. TURNER) Sure. AECOM is an  
13 international engineering and environmental consulting  
14 firm. We are headquartered in the United States. We  
15 have two offices here in Arizona, Phoenix and Tucson.  
16 We plan, design, permit, and sometimes construct the  
17 civil project. This ranges from transportation, such as  
18 aviation, roadway, and rail projects, utility to power  
19 line water and gas, also water resource projects such as  
20 dams and mining, as well as commercial and urban  
21 development projects.

22 Q. What was AECOM's role with respect to this  
23 project, and then in particular the application to amend  
24 as well as the supplement to the application?

25 A. (BY MR. TURNER) Yes. Our role was to serve as

1 environmental consultant. We prepared environmental  
2 analysis associated with the potential impacts of the  
3 line relocation as well as the two substations. In  
4 addition to that analysis, we also were tasked with  
5 developing the public and agency involvement materials,  
6 including the development and operation of the virtual  
7 public open house.

8 Q. So I have a few exhibits I would like to walk  
9 through with you to wrap up your introduction. You  
10 filed -- prepared, pardon me, a witness summary of your  
11 testimony, is that correct?

12 A. (BY MR. TURNER) Yes.

13 Q. And that's marked as APS-7 in the exhibit  
14 binder?

15 A. (BY MR. TURNER) Yes.

16 Q. And do you have any corrections you would like  
17 to make today to APS-7?

18 A. (BY MR. TURNER) No.

19 Q. And you also prepared a PowerPoint presentation,  
20 which is marked as APS Exhibit 8. Was that exhibit  
21 prepared by you?

22 A. (BY MR. TURNER) Yes.

23 Q. Your PowerPoint presentation includes a number  
24 of maps, photos, and other information. Would you just  
25 take a moment to share what the source of that

1 information is.

2 A. (BY MR. TURNER) Yes. There are lots of  
3 different sources. All are publicly available. We did  
4 receive CAD files from APS, obviously, for the design  
5 components, but publicly available material from  
6 Phoenix, State Land Department, Maricopa County, USGS,  
7 several mapping imagery platforms as well, Esri,  
8 Earthstar, Google Earth. The photographic simulation  
9 also used various softwares, Autodesk and InfraWorks.

10 Q. Great. Thank you.

11 In your presentation, the information you just  
12 referenced, the maps, photos, and information, they are  
13 included in APS's supplement to the application that was  
14 filed on June 9th, is that right?

15 A. (BY MR. TURNER) Yes, that's correct.

16 Q. So for the record, would you identify the  
17 environmental exhibits that were prepared under your  
18 direction that are included in APS Exhibit 3.

19 A. (BY MR. TURNER) Yes. Exhibit A, which is land  
20 use; Exhibit B, which is environmental studies;  
21 Exhibit C, which is areas of biological wealth;  
22 Exhibit D, which is biological resources; Exhibit E,  
23 which is scenic, historic, and archeological sites;  
24 Exhibit F, which is recreation; and Exhibit H, which is  
25 existing plans.

1 Q. Okay. Thank you for ticking down that list.  
2 Did you review your PowerPoint presentation  
3 before the hearing today?

4 A. (BY MR. TURNER) Yes.

5 Q. And do you have any changes or corrections you  
6 would like to make to that exhibit?

7 A. (BY MR. TURNER) No.

8 Q. Okay. And the information that is presented in  
9 your PowerPoint presentation, is that information true  
10 and correct, to your knowledge?

11 A. (BY MR. TURNER) Yes.

12 MS. BENALLY: Thank you.

13 Mr. Chairman, that concludes my introduction of  
14 the witness panel.

15 CHMN. CHENAL: Okay. Very good.

16 MS. BENALLY: I am happy to move the exhibits at  
17 this point or a later time.

18 CHMN. CHENAL: I think we will do the exhibits  
19 right as the applicant closes its case, you know,  
20 Tuesday or Wednesday. We will do them all at once. We  
21 will do that in order at that time.

22 MS. BENALLY: Okay. Thank you very much.

23 Okay. So now we are going to transition to  
24 Mr. Spitzkoff, and we are going to do an introduction to  
25 a part of his testimony, and we will get through a

1 portion of that and then we will move to Mr. Brian  
2 Harrison as we conclude Mr. Spitzkoff's portion for this  
3 afternoon.

4 CHMN. CHENAL: Ms. Benally, what exhibit number,  
5 if we want to follow along on our iPads, what exhibit  
6 number will he be testifying about?

7 MS. BENALLY: Mr. Spitzkoff?

8 CHMN. CHENAL: Spitzkoff.

9 MS. BENALLY: Give me just a moment,  
10 Mr. Chairman.

11 What I would like to do is reference the  
12 exhibits at the time that we move into his portion of  
13 the presentation.

14 CHMN. CHENAL: Okay, that's fine. So he doesn't  
15 have an exhibit that includes all of his slides, is that  
16 correct?

17 MS. BENALLY: He does -- pardon me. He does  
18 have APS-4, which is the witness presentation slides.

19 CHMN. CHENAL: But you have already reviewed  
20 that. That's his educational and professional  
21 experience, correct?

22 MEMBER HAMWAY: Keep going, Mr. Chairman, keep  
23 going through that. It is part of A-4. It is on  
24 page 57 on my iPad.

25 CHMN. CHENAL: Okay.

1 MS. BENALLY: Thank you, Member Hamway.

2 Mr. Spitzkoff's slide deck includes his  
3 introduction as well as his substantive testimony on the  
4 subject matter.

5 CHMN. CHENAL: All right. Thank you.

6 MS. BENALLY: He will also be referring to a  
7 number of exhibits, and I will point those out when we  
8 introduce or get to that portion of the testimony.

9 CHMN. CHENAL: Thank you.

10 BY MS. BENALLY:

11 Q. So Mr. Spitzkoff, let's start with an overview  
12 of the APS service territory. And you have a map that  
13 is listed -- pardon me -- on the screen, and it is noted  
14 as Figure 1A, which is marked as APS Exhibit 10. And it  
15 is the revised project vicinity map that you will be  
16 working from, I believe. That's the first slide that's  
17 there.

18 So let's go to the next slide. And this is the  
19 first map depicting the APS service territory. So if  
20 you would, just describe the map and provide information  
21 about APS's service territory.

22 A. (BY MR. SPITZKOFF) Certainly.

23 So Arizona Public Service has been providing  
24 electrical service to Arizona for more than 125 years.  
25 That predates statehood for Arizona. We currently

1 provide service in 11 of Arizona's 15 counties. And the  
2 map on the right screen shows the blue shaded area is  
3 what our defined service territory is. And you could  
4 see it. It spans most of Arizona.

5 This service territory encompasses approximately  
6 35,000 square miles. We have more than 34,000 miles of  
7 transmission lines. We serve over 1.2 million  
8 customers. As a point of reference, because you will  
9 hear the megawatt values being discussed in the  
10 testimony, the APS system peak demand was set last year,  
11 July 20th, 2020, and it was 7,861 megawatts.

12 Q. Now let's move to your next slide. And describe  
13 the north valley transmission system. That's the region  
14 where the project changes exist.

15 And just to orient the Committee, on the map  
16 that's on the right that's labeled the north Phoenix  
17 transmission system, start out by pointing out where the  
18 TSMC facility is and then continue with the discussion  
19 about that area.

20 A. (BY MR. SPITZKOFF) Certainly. So first just to  
21 orient the overall map, Interstate 17 runs north and  
22 south where I am highlighting here. The Happy Valley  
23 corridor is running east and west, closer to the bottom  
24 portion of the map. You can see in the middle east and  
25 west, this is Loop 303. That's here. And Carefree

1 Highway, or State Route 74, is east and west a little  
2 bit further north on the map. So I will start by -- oh,  
3 and then the TSMC project area is in this, this area  
4 over here that I am highlighting basically in the center  
5 region of this map.

6 And what I will do is start by highlighting the  
7 major infrastructure that you can see here. And the  
8 Westwing substation in the bottom corner is the  
9 predominant feature. It is a major 500/230/69kV  
10 substation depending on how you arrived at the facility.  
11 If you took the 303 to get here, you would have seen  
12 that, that substation, along with the 500kV lines that  
13 come north out of that substation. And these lines all  
14 go all the way north to the Navajo substation that  
15 was -- that's up in Page, Arizona, all the way at the  
16 northern border of the state.

17 And I forgot to point out all of the lines on  
18 this map are blue in color, but they do represent  
19 different voltages. There is 500kV, 230kV, and 69kV  
20 lines representing the APS owned and operated lines in  
21 this area. Normally you may be used to seeing lines  
22 color coded by voltage. However, in deference to  
23 publicly shared maps, we are trying to not differentiate  
24 facilities by voltage for critical infrastructure  
25 security. I just want to point that out.



1 So again, the 500 corridor runs along the west  
2 side here to the north-south. There is 500 and 230  
3 lines over here along with 69. And then running east  
4 and west at the bottom is a 230kV corridor, and then  
5 generally everything else, all of these other lines are  
6 going to be 69kV lines.

7 MEMBER DRAGO: Mr. Chairman.

8 CHMN. CHENAL: Yes. I don't know who is asking  
9 a question.

10 MEMBER DRAGO: I think -- this is Member Drago.  
11 I was wondering, is there anyone in the room that can  
12 trace with a computer cursor so that we can see it here  
13 in this?

14 Okay. I didn't see that. Perfect. Thank you.

15 MR. SPITZKOFF: Okay. So the Westwing, as I  
16 mentioned, the Westwing substation is here on the  
17 bottom, the Raceway 230 --

18 CHMN. CHENAL: Let me stop you. Yeah, let's  
19 follow along. When people are using the pointer, laser  
20 pointer in this room, let's give the AV crew, or whoever  
21 is handling that, a chance to catch up with you and then  
22 let's trace it on the computer so people appearing by  
23 video can follow along with what you are saying, because  
24 they don't see the pointers, obviously, the laser  
25 pointer.

1 MEMBER DRAGO: I see that cursor now. I didn't  
2 see it earlier. But that's fine. That works.

3 MR. SPITZKOFF: So, again, the west, the Raceway  
4 substation over here, the Morgan substation over here.  
5 And Morgan was part of Case 131. It would have been  
6 referred to as TS-9 at the time.

7 And then I will point out the 500/230kV line in  
8 Case 131 comes down this corridor, across the area that  
9 we are showing here, dips down below Loop 303, and then  
10 follows Interstate 17 until it reaches Happy Valley and  
11 comes across. And the Scatter Wash substation that you  
12 will hear about a little bit later is located in this  
13 location. It is not labeled, but it is in this location  
14 here.

15 So some of the features to point out, as you can  
16 see, most of the transmission lines, the higher voltage  
17 lines are on the outskirts of this area. The 69kV lines  
18 that do come into the area will generally follow the  
19 existing development. So you can see all of the  
20 development that's happened more in the southern area.  
21 And then east of I-17 you see the development, and  
22 that's where the 69kV lines are. And then 69/12kV  
23 substations would also be located over there.

24 Back up into the main area that we will focus on  
25 for most of this, this case, this is largely undeveloped

1 area right now, and hence you only have the one line  
2 that comes through here along with this -- this line  
3 going north-south is a double circuit 69kV line. But  
4 there is no substations in this area and just these two  
5 facilities.

6 CHMN. CHENAL: All right. Let me just make a  
7 note here. Obviously it is hard for the AV folks to  
8 keep up with their cursor with the laser pointer, so I  
9 am just going to ask the laser pointer, just slow down  
10 and go a little slower and allow the cursor to keep up  
11 with you, because that was a little out of synch, from  
12 what I could see.

13 MR. SPITZKOFF: Chairman, I promise to do my  
14 best.

15 CHMN. CHENAL: We all are. I just want to make  
16 sure the folks appearing by video can get the full  
17 impact of your testimony. And when you talk about this  
18 area and that area and that area, it is hard. I just  
19 think we need to slow it down with the laser cursor so  
20 the cursor can keep up with you. That's all.

21 MS. BENALLY: Thank you for providing an  
22 overview of the existing facilitates within the general  
23 vicinity of the project.

24 At this point I believe we are ready to  
25 transition to Mr. Harrison, if there aren't any other

1 questions from the Committee in this regard, regarding  
2 the system. After Mr. Harrison, then Mr. Spitzkoff will  
3 be back on the stand to continue his testimony.

4 CHMN. CHENAL: Mr. Derstine.

5 MR. DERSTINE: Mr. Chairman, did you want to  
6 proceed with Mr. Harrison now? I don't know the length.  
7 He has some prepared comments and I think it is just a  
8 five-minute or so video.

9 CHMN. CHENAL: Let's do that. Mr. Harris or  
10 Harrison? I am sorry.

11 MR. HARRISON: Son.

12 CHMN. CHENAL: Would you prefer an oath or  
13 affirmation, sir?

14 MR. HARRISON: Oath, please.

15 CHMN. CHENAL: Please raise your right hand.

16 (Brian Harrison was duly sworn.)

17 MR. DERSTINE: We are going to take one second  
18 while we reposition Mr. Harrison on the other side. He  
19 didn't like the setup, just push the mike to talk. So  
20 it will take him just a second to relocate.

21 (Brief pause.)

22 MR. DERSTINE: Mr. Chairman, we have not -- we  
23 don't have a question-and-answer format set up with  
24 Mr. Harrison. Mr. Harrison has some prepared comments.  
25 He will introduce himself to the Committee, and then has

1 a number of comments and information he wants to share  
2 as well, I think I indicated the video. So I am just  
3 going to turn it over to Mr. Harrison to present his  
4 testimony.

5 CHMN. CHENAL: That's fine.

6 (Whereupon Brian Harrison was duly sworn by the  
7 Chairman.)

8 CHMN. CHENAL: Mr. Harrison, please proceed.  
9 Thank you.

10

11

BRIAN HARRISON,

12 called as a witness on behalf of the Applicant, having  
13 been duly sworn by the Chairman to speak the truth and  
14 nothing but the truth, was examined and testified as  
15 follows:

16

17

DIRECT TESTIMONY

18

19 MR. HARRISON: Thank you. Thank you,  
20 Mr. Chairman. And thank you to the Committee for the  
21 opportunity to get to present to you today.

22 My name is Brian Harrison. I am the senior vice  
23 president of TSMC Arizona. And I am the senior leader  
24 for TSMC on-site for this project.

25

Once again, I would like to thank you for this

1 opportunity to talk a little bit about what we think is  
2 a very exciting and important project for our company.  
3 We believe that this is also an important project for  
4 City of Phoenix, for the State of Arizona, and for the  
5 entire nation.

6 This project is well aligned with the  
7 presidential supply chain executive order, as well as  
8 the domestic supply chain initiatives underway  
9 presently. And I am sure it will be appreciated by  
10 anyone who has been impacted by the recent semiconductor  
11 shortages when looking to purchase a new car or even  
12 find a rental car these days. It has been quite  
13 difficult. If you tried to buy any home electronics or  
14 any kind of modern equipment, you feel the impact of  
15 that shortage. And this new capacity coming on line  
16 will help alleviate all of those issues.

17 First what I thought I would like to do is  
18 introduce the company with a short video that we  
19 presented, a colleague of mine, Mr. Dave Keller  
20 presented as a 2020 technology symposium where we share  
21 with our customers and our industry partners a little  
22 bit about what is going on in the industry and what is  
23 going on at TSMC.

24 So this is about seven and a half minutes. It  
25 gives you just a little bit of insight about what we are

1 doing at TSMC. So I would like to play that video for  
2 you now.

3 (A video was played.)

4 MR. HARRISON: Thank you. I hope you  
5 appreciated it. Dave is our North American president.  
6 And his primary focus and responsibility is in sales and  
7 marketing. And the vast majority, nearly 70 percent, of  
8 our customers or clients are based here in the U.S., and  
9 I will talk a little bit more about how we serve those  
10 clients in a minute.

11 But you see that many of the exciting things  
12 that are going on in the industry are really being  
13 enabled by TSMC's technology and by our manufacturing  
14 capability. And you see a little bit of that in that  
15 presentation there from Dave. And it talks about how  
16 TSMC is at the center of all of that.

17 I would like to talk a little bit about the  
18 Arizona project. So TSMC Arizona Corporation, or  
19 internally we call it Fab 21, is located in north  
20 Phoenix. And as you saw from some of the previous  
21 discussion here today, the factory is being built to  
22 produce five nanometer technologies. And as Dave said,  
23 the smaller the minimum feature size the more  
24 transistors and the more features we can fit in a given  
25 area and the more powerful we can make our devices and

1 the more power efficient they can become, extending  
2 battery life and reducing power consumption.

3 This five nanometer technology is the most  
4 advanced technology available today in the marketplace,  
5 and it will be the first facility to produce this  
6 technology in the United States. The factory will  
7 produce projects that our clients will use to serve a  
8 wide range of markets, from high performance computing,  
9 high speed communications networks, and all types of  
10 mobile computing and communication devices.

11 Now, we purchased 1,140 acres in the Biscuit  
12 Flats area in north Phoenix. And as you saw in some of  
13 the previous presentations, our property is located near  
14 the intersection of the 303 loop and the I-17. We are  
15 about one mile west of the I-17, bounded on the north by  
16 Dove Valley and on the south by the Loop 303.

17 We are currently constructing our fab, or  
18 fabrication facility. We are constructing two buildings  
19 simultaneously, as well as several other support  
20 buildings. We refer to those as Phase 1 and Phase 2.  
21 We have publicly announced Phase 1, and we have said  
22 that it is planned to be in production at the beginning  
23 of 2024. We will have about 1800 to 1900 direct  
24 full-time TSMC employees. We expect to have at least  
25 that many support partners, suppliers, and the like as



1 well.

2           During our construction phase, which is ramping  
3 up rapidly, we expect to have about 7,000 construction  
4 employees working on the project.

5           And while I am not here to make any  
6 announcements that TSMC has not already publicly  
7 announced, it has been widely reported that there are  
8 plans for six phases or six factories on this site.  
9 Each of those factories is about 550,000 square feet of  
10 clean room or manufacturing space in our industry. And  
11 that is approximately twice the size of the largest  
12 advanced technology wafer fabrication facility in the  
13 U.S. today.

14           Now, before I go into more details about the  
15 factory, I would like to quickly describe a little bit  
16 about what we do at TSMC. And you may have heard Dave  
17 talking to our customers and enabling our customers. So  
18 let me talk about what we do or what our business model  
19 is.

20           TSMC is a pure play foundry. We do not design  
21 or manufacture any products of our own. We will never  
22 compete with our customers. What we do is we provide a  
23 manufacturing service for our customers. They can  
24 design their products on our technology platform. We  
25 manufacture them and then they ultimately sell those.

1 And as I said, we never compete with our customers.

2 We provide that technology platform and  
3 leadership that provides them with an advantage when  
4 they take their products to the marketplace when  
5 designed on our leading and advanced technology.

6 The other thing we provide besides that  
7 technology platform is trusted manufacturing capacity.  
8 Many of these companies depend heavily on TSMC for their  
9 production and for their companies, and so we must  
10 develop a high level of trust in our ability to deliver  
11 and produce for them. So it is to provide this  
12 technology platform and provide trust to manufacturing  
13 capacity.

14 So what do we make then? You might hear people  
15 say we make wafers. The base material is a silicon  
16 substrate. It is a round, flat piece of silicon.  
17 Today's leading edge technologies are produced on  
18 300 millimeter, or approximately 12 inch, wafers. They  
19 really look much more like a personal sized pizza than a  
20 wafer.

21 Way back in the early days of the industry, the  
22 original wafers were one inch and they actually did look  
23 like a wafer at that time. But the name has stuck. And  
24 you may have seen some pictures of that in the video,  
25 but the 12-inch silicon wafer.

1           We have been through a very complex process. We  
2 create integrated circuits on those 12-inch wafers. So  
3 ultimately we are making integrated circuits that are  
4 designed by others using our technology and design  
5 platforms. They put together a collection of resistors,  
6 transistors, capacitors, other electrical circuit  
7 elements. And then we implement them in silicon,  
8 creating this integrated circuit, or IC.

9           You can think of each of these ICs as a tiny  
10 little computing machine. They are at the center of  
11 virtually every electronic device that we see in our  
12 lives today. They are typically called chips or ICs. I  
13 will try to use chips today, but I may interchangeably  
14 use integrated circuits or some other name for chips.

15           Now, as you heard Dave describe in the video,  
16 these integrated circuits or chips are the foundation  
17 for everything in our modern electronic world. They are  
18 everywhere and they are driving virtually every  
19 technology breakthrough that we see in our lives today.  
20 High performance ICs like the ones that will be  
21 manufactured here in Arizona in Fab 21 enable this high  
22 performance computing artificial intelligence, machine  
23 learning types of breakthroughs that have taken place  
24 and require vast amounts of computing, raw computing  
25 power. And that's enabled by the most advanced

1 generations of technology.

2           They are enabling breakthroughs in science,  
3 medicine, industry, and all forms of research. These  
4 chips also enable the high speed wireless networks that  
5 we see today with the advent of 5G on the order of  
6 10 times faster than 4G that enables vast amounts of  
7 data to be collected and transmitted over those  
8 networks, driving all kind of innovations, as Dave  
9 alluded to, from agriculture to daily life, enabling  
10 things like autonomous driving vehicles and all manner  
11 of connected devices. Each subsequent generation of the  
12 semiconductor process delivers ICs or chips with more  
13 computing power and reduced energy consumption.

14           Now, the chip making manufacturing process is  
15 extremely complex and challenging. The manufacturing  
16 process is extremely sensitive to essentially anything.  
17 The air inside of our factories is controlled to a  
18 cleanliness level that is greater than 10,000 times more  
19 clean than an operating room. The water we use has to  
20 have the ionic -- the presence of ions  
21 contained -- controlled to an extraordinarily tight  
22 level. We can't have any particles. Even the vibration  
23 on the floor makes our -- is very sensitive and must be  
24 controlled very carefully for our technology.

25           And one of those issues that needs to be

1 controlled is the reason we are here today and was  
2 alluded to earlier. It turns out that our manufacturing  
3 processes or, more specifically, our equipment is  
4 extremely sensitive to electromagnetic environments  
5 surrounding the facility as well.

6 Now, each one of these process tools are  
7 extraordinarily complex machines in and of themselves.  
8 The minimum cost of one of these is on the order of  
9 \$20 million, and they can range up to \$200 million per  
10 item for the capital cost for each of these pieces of  
11 equipment. And they are very sensitive to everything,  
12 including that EMI.

13 And as I have said before, our process here in  
14 Arizona will be five nanometer. It is not unreasonable  
15 to expect, as the technology treadmill moves forward,  
16 that we will not eventually run more advanced  
17 technologies than five nanometer, but we certainly  
18 announced a five nanometer process. And when we go to  
19 the three nanometer, the next one, the three nanometer  
20 line width -- or the minimum feature size is  
21 1/10 millionth of a millimeter. The diameter of a  
22 silicon atom is 0.23 nanometer. So there is about  
23 12 atoms wide are the minimum features that we are going  
24 to be defining at the next generation of technology.  
25 Today's technology generates feature sizes that are 20

1 atoms wide and oftentimes many less layers of atoms  
2 thick.

3 So these are the features that we are defining  
4 on our wafers. And as I said, due to those small  
5 feature sizes and the sensitivity of that, the  
6 electrical emissions or noise in the environment can  
7 cause problems for our equipment.

8 So the electromagnetic interference causes a  
9 wide range of potential issues, but they really come out  
10 in a couple of ways. It can cause damage or interfere  
11 with the operation of these very expensive and very  
12 sensitive pieces of equipment. It can -- we test the  
13 devices after we are finished making them, and it leads  
14 to, often can lead to false good test results or false  
15 bad test results when we are testing each device. And  
16 ultimately the yield, or the performance, the number of  
17 good devices we get on a given wafer is probably the  
18 most critical operational metric that determines the  
19 profitability or the success of the factory.

20 So this EMI impact is well known, as was  
21 mentioned earlier, to everybody in the industry. And it  
22 is well known and ensured that there is even an  
23 industry-wide standard that has been defined by the Semi  
24 Standards Group, it is called Semi Standards E-33, that  
25 sets the allowable level, or sets the standard by which

1 the equipment manufacturers must make their equipment to  
2 be able to tolerate for; therefore, that's the allowable  
3 level that we can have in our environment. And that's,  
4 as was mentioned earlier, around the one milligauss  
5 level.

6 This means that the separation -- we require  
7 some separation from the existing high voltage lines, as  
8 was discussed earlier and the reason we are here. And  
9 to its, its proposed moved location outside of our  
10 property, as was pointed out, will be around a thousand  
11 feet, and that will go acceptable.

12 So the last thing I wanted to mention is the  
13 timing, why do this now and why it is important. The  
14 construction of the factory has already begun. And if  
15 you drive, the best view is driving south on I-17, where  
16 you are not blocked by the median. Or driving westbound  
17 on the 303 you can really kind of get a sense for the  
18 activity that's going on in our location.

19 But the construction has begun. We have fully  
20 excavated the basement levels for both of Phase 1 and  
21 Phase 2. We have begun to pour the foundations in  
22 Phase 1, put all of the rebar in. We are on the order  
23 of a third of the way done with that base foundation.  
24 We are starting to put columns up to form the base for  
25 the first layer, the next floor up, if you will. We

1 will ultimately have five floors plus a mezzanine level.  
2 And we are several weeks away from getting the first  
3 steel delivery to begin to start building the super  
4 structure and going vertically.

5 We have several hundred, many hundred  
6 construction folks already on the site. We have hired  
7 about 400 engineers, many of which have gone on their  
8 training assignment in Taiwan already. And they will be  
9 returning. And the construction is progressing such  
10 that we will begin to take delivery and install the  
11 equipment that we use to manufacture our products at the  
12 end of 2023, I am sorry, 2022, so that we can start the  
13 production checkout at the end of 2023 and be in  
14 production in 2024.

15 So that concludes my remarks. I want to thank  
16 you again for your time, for the opportunity to meet  
17 with you, tell you a little bit about the TSMC Arizona  
18 project. And I would be happy to try and answer your  
19 questions, if there are any, at this time.

20 CHMN. CHENAL: Mr. Harrison, thank you very  
21 much. I found that to be very informative and very  
22 helpful to the Committee to kind of put this project in  
23 perspective.

24 I normally let the Committee members ask  
25 questions first, but if I don't get my questions out, I



1 am going to forget them. And I have a couple, three  
2 actually.

3

4

EXAMINATION

5 BY CHMN. CHENAL:

6 Q. First is I always thought of chips as being the  
7 small chips in the computers, and you were talking about  
8 these 12-inch wafers. So what will be produced at the  
9 facility, the wafers or the chips or both? And, maybe,  
10 if you could, just explain that.

11 A. Yes, that's a great question. And I probably  
12 wasn't clear, so I appreciate that.

13 So the substrate that we make each individual  
14 square or rectangular integrated circuit that you see  
15 has a chip and the little black packages that you see  
16 when you open up the back of a TV, or any kind of  
17 electronic device you may have, that is the chip. That  
18 is designed by your customers, or our clients. And they  
19 design that. And the substrate that holds them while we  
20 make them is this wafer.

21 So we use the wafer and we place hundreds of  
22 them on each of those round 12-inch pizza like wafers.  
23 And then when we are finished with it, we probe and  
24 test, or the customer may probe and test each one of  
25 them to figure out which ones are functional and which

1 ones are not functional. And the ones that are  
2 functional, they all get cut, scribed up into the little  
3 squares, encapsulated into the black package that you  
4 recognize. And that's the chip, so...

5 Q. All right. Thank you for that.

6 And customers, again, not to ask for any  
7 proprietary information, but are they companies that we  
8 are familiar with, like an Intel that actually designs  
9 its chips and uses your facilities and others like that?

10 A. So we are very sensitive not to talk too broadly  
11 about our customers, but I can share with you what is  
12 publicly available, you know, in our earnings reports,  
13 where we disclose our top 10 customers and that type of  
14 thing. So I can talk about those. And I won't say  
15 whether those are targeted for our Arizona facility or  
16 not, but you can get an idea.

17 So the biggest customers are kind of a who's who  
18 of semiconductor or electronic chips or manufacturers  
19 that you would know, Apple, companies like AMD, Nvidia,  
20 Qualcomm, NXP, and Intel. It was reported in our recent  
21 earnings report that Intel, I believe, has made it into  
22 the top five, if not top three, customers.

23 So in that case, because of the performance of  
24 our technologies, these customers will design on our  
25 standardized platform. We like to say we democratize

1 that technology, that anyone who wants to design on that  
2 platform, we will manufacture it for them, and then they  
3 can package it up and sell it into the marketplace.

4 So that's kind of the list of who our customers  
5 are.

6 Q. All right. Great. Thank you. That helps  
7 explain, to dumb it down for me.

8 The last question I have, I am sure the  
9 Committee will have some, but security, this sounds like  
10 something that has to have a lot of security. So  
11 generally, if you could, just address that?

12 A. So I would break security into two pieces. And  
13 there is probably many facets of it. But one that the  
14 company is very, very sensitive to is the intellectual  
15 property security. And so we go to great lengths to  
16 protect our intellectual property and our privacy. So  
17 that is something that we take very, very seriously, and  
18 then, as well, things like the physical safety and the  
19 physical security. And I can just, you know, give you  
20 an example of that.

21 We chose not to have a parking garage. And  
22 quite often the parking garage in Taiwan is built under  
23 the office building because of the scarcity of space.  
24 And we chose not to do that for security reasons. And  
25 so our parking lot will be kind of a traditional parking

1 lot away from the building with barriers to vehicles  
2 approaching the factory or approaching the office  
3 building. So the physical security is the second aspect  
4 that we take very seriously.

5 CHMN. CHENAL: Thank you very much.

6 Does the Committee have any questions of  
7 Mr. Harrison?

8 Member Haenichen.

9 MEMBER HAENICHEN: Thank you, Mr. Chairman.  
10

11 EXAMINATION

12 BY MEMBER HAENICHEN:

13 What methodology did you use -- well, I am  
14 sorry. Let me start over. This Committee's involvement  
15 with this project is not on the technology of your  
16 company, but it has to do with a high energy electrical,  
17 existing electrical transmission line that has to be  
18 moved in order to reduce the electromagnetic fields in  
19 your -- near the vicinity of your factory.

20 I would like to know what methodology you used  
21 to determine a distance that was satisfactory and how  
22 confident you are that it is going to work.

23 A. Yeah, I understand your question. And I am not  
24 the expert to know how we determined that. I do know  
25 that we use as the basis that semi standard that I

1 talked about. And we believe that this thousand feet  
2 that we have discussed and agreed upon with APS gives us  
3 sufficient margin. Beyond that I am not expert in the  
4 calculations or the parameters used to determine that.

5 Q. Okay. As a follow-up question to that, is the  
6 amount of distance required, which ultimately determines  
7 the limit of the electromagnetic field, different for  
8 different nanometers? In other words, does it get -- do  
9 you need more, or lower and lower EMF for smaller and  
10 smaller spacings?

11 A. I can't comment in detail on that. But what I  
12 can tell you is that that semi standard has been  
13 developed to be industry wide for today's technologies  
14 and with some eye -- obviously with an eye towards the  
15 future. And so long as the equipment continues to be  
16 developed to be able to tolerate or operate efficiently  
17 with that level of EMI presence, then the actual feature  
18 size of the device is probably second, secondary or  
19 inconsequential relative to the equipment's performance.

20 Q. And who determined this information, what  
21 entity?

22 A. It is an industry standard that set the  
23 standards for everything in the industry. It is always  
24 the semi standards, and I can't tell you what the  
25 acronym stands for, but it is the semiconductor industry

1 association that sets, sets standards.

2 Q. And obviously they are a business and they have  
3 to make money. Are they paid for, is their work paid  
4 for by companies like TSMC in part?

5 A. You know, I am not aware of how they are funded.  
6 An industry association is probably not an unreasonable  
7 assumption, but I don't know.

8 MEMBER GRINNELL: Mr. Chairman.

9 CHMN. CHENAL: Member Grinnell.

10

11

EXAMINATION

12 BY MEMBER GRINNELL:

13 Q. I want to go back to a previous question I  
14 asked.

15 Would this thousand foot corridor that requires  
16 for you -- would that prevent any industrial or  
17 residential development inside that thousand foot?

18 A. I am not aware what the standards are for  
19 industrial or commercial, residential development, so I  
20 couldn't say.

21 Q. Well, I guess my question is: Would the  
22 presence of other industries or homes inside that  
23 thousand foot radius, would that inhibit your operation  
24 in any way, shape, or form?

25 A. So the line is being moved to that thousand

1 foot, which is kind of beyond the edge of our property.  
2 So there would be no other commercial or residential  
3 presence on our property. So it is kind of a --

4 Q. Okay.

5 A. You know.

6 MEMBER GRINNELL: I am just trying to clarify  
7 that. But I am looking at the map. I wasn't quite sure  
8 where you were inside that, that particular thousand  
9 feet. But thank you.

10 MEMBER HAMWAY: Mr. Chairman.

11 CHMN. CHENAL: Member Hamway.

12

13 EXAMINATION

14 BY MEMBER HAMWAY:

15 Q. I just had a quick question. The six phases you  
16 are talking about, are those all going to be in the  
17 1,140 acres that you have allocated?

18 A. So I don't mean to seem evasive, but I am not  
19 here today to announce we are making six phases. It has  
20 been widely reported in the press.

21 Q. Okay. I don't want to put you on the spot. I  
22 was just --

23 A. And that would be within our --

24 Q. Okay.

25 A. -- current layout.

1 Q. The other question, I am kind of fascinated by  
2 the fact that this technology is so sensitive to the  
3 EMI, you know, the EMF. I am surprised you can't create  
4 your building with some kind of material that would  
5 shield the equipment inside of it. And I just find a  
6 thousand feet so far away. We site these all the time.  
7 And often we put a line 200 feet, 100 feet from a  
8 person's home. And yet we have this technology and you  
9 are asking for a thousand feet.

10 So I guess I am -- A, why can't you shield your  
11 own building, and B, I am just kind of stunned because  
12 we see these, we see these charts all the time that a  
13 baby monitor is this and a garage opener is this and  
14 this and this and this. And yet -- I wish I had that  
15 chart in front of me. I would love to see which ones of  
16 those are at 33E.

17 Is that -- do you understand what I am asking?

18 A. I do. And I don't have the --

19 MEMBER HAMWAY: Anyway, yeah, I don't mean to  
20 put you on the spot. I am just stunned that you can't  
21 shield your own building and that it has to be a  
22 thousand feet. I am just surprised by that.

23 CHMN. CHENAL: So --

24 MEMBER DRAGO: Mr. Chairman.

25 CHMN. CHENAL: Yes, Member Drago.



1 MEMBER DRAGO: Yeah, hey. Thank you,  
2 Mr. Chairman.

3

4

EXAMINATION

5 BY MEMBER DRAGO:

6 Q. Mr. Harrison, it is good to see you again. My  
7 time at Intel I remember well.

8 I think my understanding when I was at Intel,  
9 the thousand foot setback also provides a buffer for  
10 off-site consequence analysis, or accidental release.  
11 So, in addition to having that thousand foot setback, it  
12 is my assumption in this discussion that it is going to  
13 help with the EMF impacts as well.

14 Mr. Harrison, is that sort of what I am  
15 understanding?

16 A. I am not familiar with either one of those  
17 acronyms that you use. So I am sorry, I can't comment  
18 on that.

19 MEMBER DRAGO: Okay. But that's not -- it is  
20 not unlike another large semiconductor company to have a  
21 thousand foot setback. I will just make that for the  
22 record, Mr. Chairman.

23 CHMN. CHENAL: Thank you.

24

25

## 1 FURTHER EXAMINATION

2 BY CHMN. CHENAL:

3 Q. Mr. Harrison, it has been reported that there  
4 will be six phases?

5 A. Yes, it has.

6 Q. You mentioned in your testimony that there are  
7 two phases that are under construction right now. And  
8 what is the size of each of those phases again?9 A. So for the clean room or the actual  
10 manufacturing space that we use to manufacture, so  
11 that's the relevant figure for us because that is the  
12 productive piece that pays the bills, is what is  
13 productive, and that's 550,000 square feet in each of  
14 those two phases.15 And we build the two buildings in pairs like  
16 that because it is just a lot more efficient way for us  
17 to manufacture. We dig substantial basements, and if we  
18 put one phase in and then we had to dig right next door  
19 for the second phase, I talked about vibration and  
20 disruption to the facility, it would be quite  
21 disruptive. So we dig them and build them in pairs.  
22 And our plan is to fit up the first phase, equip it with  
23 this capital equipment, ramp it to full production, and  
24 that's what we have announced.

25 Q. So thank you.



1 A. I don't have the --

2 Q. Projected.

3 A. I don't have the answer to that. But it is, the  
4 rumored buildout would have it full, effectively full.

5 Q. And how does that compare with a campus like  
6 Intel in the east valley?

7 A. I probably would rather not do that comparison,  
8 but from other publicly available information, you could  
9 probably determine that it will be larger. But --

10 Q. Okay.

11 A. -- I don't -- care not to comment on that.

12 Q. Okay. That's good context.

13 A. Our competitors, yeah.

14 MEMBER GENTLES: Thank you.

15 CHMN. CHENAL: Any further questions from the  
16 Committee in person or appearing virtually?

17 (No response.)

18 CHMN. CHENAL: Mr. Harrison, thank you. That  
19 was very informative, we really appreciate you providing  
20 that testimony, give us the background and the context.

21 MR. HARRISON: Thank you. I appreciate your  
22 time and your consideration.

23 CHMN. CHENAL: With that, let's take a 15-minute  
24 break and then we will resume.

25 (A recess ensued from 3:21 p.m. to 3:48 p.m.)

1 CHMN. CHENAL: All right. Let's resume the  
2 afternoon portion of the hearing.

3 Any questions from the Committee or any  
4 procedural matters before we begin?

5 If not, Ms. Benally, I believe you have  
6 questions of your witnesses.

7 MS. BENALLY: I do.

8 CHMN. CHENAL: So please proceed.

9 MS. BENALLY: Thank you, Chairman Chenal.

10 And just to orient the Committee, we are still  
11 going to be working from the Exhibit APS-4, which is  
12 Mr. Spitzkoff's testimony slides, and we are at page 65.  
13 They appear both on your iPad as well as in your exhibit  
14 binders.

15

16 JASON SPITZKOFF, KEVIN DUNCAN, and MARK TURNER,  
17 called as witnesses on behalf of the applicant, having  
18 been previously duly sworn by the Chairman to speak the  
19 truth and nothing but the truth, were further examined  
20 and testified as follows:

21

22 DIRECT EXAMINATION CONTINUED

23 BY MS. BENALLY:

24 Q. And before we proceed, Mr. Spitzkoff, I would  
25 just like to remind you to try to move slowly as you are

1 working through the maps. I did talk with our AV folks  
2 and I think they found a way to coordinate the movement  
3 so that we are better able to demonstrate where for the  
4 Committee members who are appearing virtually. We will  
5 do our best.

6 So let's start with the first question, which is  
7 related to the case before the Committee. It involves  
8 two prior line siting cases, is that right?

9 A. (BY MR. SPITZKOFF) That's correct.

10 Q. Thank you.

11 And so to start with you, can you describe the  
12 exhibit that's marked as APS-1 in the exhibit binder.

13 A. (BY MR. SPITZKOFF) APS-1 is an application to  
14 amend CEC 120 and CEC 131. It is a request to amend the  
15 decisions, Decision No. 65997 for Case 120, and Decision  
16 No. 69343 for Case 131 authorizing transmission  
17 facilities. Transmission facility changes will allow  
18 APS to serve the development of TSMC while maintaining  
19 system reliability. And this, APS filed this on  
20 March 10th, 2021.

21 Q. Okay. Thank you.

22 You have a map up on the right screen. What is  
23 the source of that map?

24 A. (BY MR. SPITZKOFF) The diagram on the right  
25 shows the authorized route and corridors for CEC 131.

1 This was part of APS-1. It is Exhibit B of Decision No.  
2 69343.

3 Q. And this Exhibit B is included in the Decision  
4 No. 69343, which was attached as an exhibit to APS-1, is  
5 that correct?

6 A. (BY MR. SPITZKOFF) Yes.

7 CHMN. CHENAL: Excuse me. This was issued when,  
8 approximately?

9 BY MS. BENALLY:

10 Q. Do you have the date, Mr. Spitzkoff? If not, I  
11 can get it very quickly.

12 A. (BY MR. SPITZKOFF) Not in front of me. But the  
13 map does say December 11th, 2006.

14 CHMN. CHENAL: Okay, all right. That's good  
15 enough. Yeah. Great.

16 MS. BENALLY: The CEC decision was issued by the  
17 Committee on February 20, 2007.

18 CHMN. CHENAL: All right. Thank you.

19 BY MS. BENALLY:

20 Q. So let's start with a description of what  
21 Case 120 authorized using the map.

22 A. (BY MR. SPITZKOFF) Certainly. So as was  
23 mentioned, the map on the right screen is from CEC 131.  
24 However, I will use it to start off talking about  
25 CEC 120.

1           What 120 -- or, sorry, what Case 120 authorized  
2 was a double circuit 230kV line and two substations.  
3 And I will use the laser pointer to point out the  
4 features.

5           Just off of the map to the west side would be  
6 the Westwing substation. And the double circuit line  
7 started there and would have come up a corridor to the  
8 Raceway substation. And then, from that point, it would  
9 have generally followed the corridor that you see on the  
10 map here coming around all the way to Pinnacle Peak.

11           What it also authorized were two substations.  
12 The one substation would have been Misty Willow, which I  
13 am highlighting here. Misty Willow later became Scatter  
14 Wash substation, and that was energized last summer.

15           It also authorized the Avery substation, which  
16 is located in this area. And the status of the Avery  
17 substation construction has just begun. Site  
18 preparations to the larger 64 acre parcel have begun,  
19 which includes grading and vegetation clearance. And  
20 the electrical infrastructure construction right now is  
21 going to be started very shortly and will be contained  
22 within the original 10-acre substation size that was  
23 discussed in CEC 120.

24       Q.     Mr. Spitzkoff, for the benefit of the Committee  
25 members who are appearing virtually, would you please



1 point out the Avery substation area again. What I saw  
2 on the screen in front of me that our AV tech was  
3 pointing out was a slightly different location.

4 A. (BY MR. SPITZKOFF) Certainly. The Avery  
5 substation is in the corner, up in this location.

6 Q. Yes, thank you. That is the area.

7 Okay. So now let's have you describe what  
8 Case 131 authorized.

9 A. (BY MR. SPITZKOFF) Case 131 took the lines that  
10 were authorized in CEC 120 and basically transformed  
11 them. Again, Case 120 authorized two, or a double  
12 circuit 230kV. 131 changed those to a 500kV/230kV  
13 configuration, so basically one of the 230 lines and the  
14 500kV line. And it doesn't -- it did not start at  
15 Westwing anymore. It started up at the TS-9 substation  
16 in the top left corner here.

17 And I will wait for the AV to point out TS-9 up  
18 here.

19 TS-9 has become the Morgan substation. And it  
20 was constructed following the corridor that you see on  
21 the map. The other parts of CEC 131, it authorized two  
22 substations. One is the Morgan, or TS-9, substation I  
23 just described. The other is the expansion of the  
24 Pinnacle Peak substation, which is in the eastern  
25 terminus of the project over here, of a 500kV yard, and

1 expansion of the existing 230kV yard was added to  
2 Pinnacle Peak.

3 Q. Okay. Thank you. Let's move to the next slide.

4 Okay. So in preparing for this hearing did the  
5 company prepare a map that shows the proposed changes?

6 A. (BY MR. SPITZKOFF) Yes.

7 Q. Okay. And that map is marked as APS Exhibit 26,  
8 is that correct?

9 A. (BY MR. SPITZKOFF) Yes.

10 Q. Okay. And I believe it is also Figure 3B,  
11 that's how the -- and requested amendments. That is the  
12 name of the exhibit. So using Figure 3B that is  
13 appearing on the right screen, describe to the Committee  
14 the proposed changes that are the subject of this  
15 hearing and how those changes impact each CEC, because  
16 there are two, 120 and 131. And start with CEC 120,  
17 please.

18 A. (BY MR. SPITZKOFF) Yes. So starting with  
19 CEC 120, we need to amend CEC 120 to account for the  
20 expanded size that the Avery substation will need to be.  
21 It was mentioned earlier, there was testimony and  
22 discussion about the size of Avery as being 10 acres.  
23 However, with the increased needs to serve the TSMC  
24 facility and the feeders that will come from Avery to go  
25 over to TSMC, it increases the number of 230kV

1 terminations, the size of the Avery substation will need  
2 to be significantly expanded. And there will be some  
3 graphical illustrations of the additional lines that are  
4 coming out of Avery in a few slides.

5           So the expansion will push the size of the Avery  
6 substation to approximately 64 acres. And on the map on  
7 the right screen, that's depicted in the green box.  
8 This is the 64-acre footprint. And the orange hashed  
9 section that this green box is within was the original  
10 Avery substation siting area that was authorized in  
11 CEC 120. So even though the size of Avery is expanded,  
12 it is still within the original siting area for Avery.

13           CHMN. CHENAL: Member Noland.

14           MEMBER NOLAND: Thank you.

15           Mr. Spitzkoff, I am trying to wrap my head  
16 around something. And I want to be sure I understand  
17 this. CEC 120, is that the one you said that was done  
18 in 2006, or was it 131?

19           MR. SPITZKOFF: Member Noland, CEC 131 was the  
20 one from 2006. CEC 120 would have been around 2002-ish  
21 time frame.

22           MEMBER NOLAND: So it has been 19 years, and you  
23 just energized Misty Willow and you haven't -- you just  
24 started the site prep for Avery, is that correct?

25           MR. SPITZKOFF: That is correct.

1 MEMBER NOLAND: What was the number of years  
2 that you were given on the CEC to complete construction?

3 MR. SPITZKOFF: Member Noland, I cannot remember  
4 the original number of years from 120. I do know, when  
5 130 -- when we did Case 131, that term was likely  
6 extended as part of that case. And I cannot recall  
7 whether we since that time had gone in for a CEC term  
8 extension or not.

9 MEMBER NOLAND: I would like to know, please.  
10 This comes up, you know, in various cases about how long  
11 a period of time we are going to give someone for a CEC.  
12 So if you could, please answer those questions, maybe  
13 tomorrow, do a little research and let me know.

14 MR. SPITZKOFF: Certainly can. And just for  
15 added context, the 500/230 line itself was completed  
16 probably just a few years after the CEC 131 case. So  
17 the line all the way through was done, just the  
18 additions of the substations -- which are more  
19 predicated upon the development and buildout of the  
20 areas -- were not done until Scatter Wash more recently  
21 and Avery now.

22 MEMBER NOLAND: Okay. Mr. Chairman, I don't  
23 know if you know this, but does the CEC cover everything  
24 within it, being the transmission lines and the  
25 substation authorizations?

1 CHMN. CHENAL: Good question, Member Noland. I  
2 don't -- I mean I think the CEC has to be extended if it  
3 is going -- if later the substation is going to be  
4 energized or built.

5 MEMBER NOLAND: Thank you. Thank you. Please  
6 get back to me on that.

7 MR. SPITZKOFF: We will.

8 MEMBER NOLAND: Thank you.

9 BY MS. BENALLY:

10 Q. Do you have any other items you would like to  
11 cover on Case 120?

12 A. (BY MR. SPITZKOFF) That is it for Case 120.

13 Q. Okay. So then let's move to Case 131. And  
14 again, using the same map, if you would, describe the  
15 amendments needed.

16 A. (BY MR. SPITZKOFF) Yes. So the needed  
17 amendments for Case 1 -- I am sorry, CEC 131 is to  
18 relocate approximately three and a half miles of the  
19 existing Morgan to Pinnacle Peak line from its approved  
20 corridor to accommodate the TSMC facility.

21 On the map on the right, I will point out the  
22 relevant areas. The red line that cuts across in an  
23 east to west direction is the original line. And this  
24 section that's shown in the black and red dashed section  
25 between the two points, the two end points, are the part

1 of the line that we are seeking to move to a route, a  
2 new route that is shown in the black line.

3 Yes, there you go. So that's the reroute of the  
4 existing line.

5 Also with CEC 131, that original CEC included  
6 authorization for two substations. And we are seeking  
7 to authorize a third substation, which is the TS-22  
8 substation. And the siting area for TS-22 is what you  
9 see in the pink box here. This is an area that is  
10 approximately 475 acres, of which TS-22 will be around  
11 80 to 100 acres within that area.

12 Q. Mr. Spitzkoff, a few points to cover on CEC 131.  
13 What does APS intend for the existing 500/230kV lines  
14 once the new lines are relocated?

15 A. (BY MR. SPITZKOFF) The existing lines, so after  
16 if we receive authorization of the -- of this amendment,  
17 we will commence construction of the new line. The  
18 existing line will remain as the part that's in service.  
19 Once the new line is complete, then we will tie it in at  
20 the endpoints, the western endpoint in this location,  
21 the eastern endpoint in this location, and remove the  
22 tie-in for the existing section. This will establish a  
23 new end to end route.

24 Then at that point, the existing line will be  
25 demolished, the poles will be removed, the wires will be

1 removed, and you will only be left with the -- wrong  
2 button. You will be only left with the corridor that  
3 comes along the red line, transitions to the black  
4 route, and then comes back down back until it meets the  
5 original red line again. This black and red section  
6 would end up being removed.

7 Q. Okay. Thank you.

8 So earlier during the opening statement, Member  
9 Noland asked about the existing right-of-way that APS  
10 currently holds for where the existing line runs. Do  
11 you have a response to what APS would do with that  
12 existing right-of-way after the relocation if the  
13 amendments are approved?

14 A. (BY MR. SPITZKOFF) Yes. So the -- my  
15 assumption, and I am not our right-of-way guru for APS,  
16 but at this point it is my assumption that right-of-way  
17 will be relinquished, as it is currently with Arizona  
18 State Land Department, and we will be establishing a new  
19 right-of-way for the new route, and we would no longer  
20 have any use for the right-of-way where that existing  
21 line is.

22 Q. Thank you for that information.

23 So talking about Arizona State Land Department,  
24 let's discuss that a little bit more. Would you  
25 describe the discussions that APS has had with ASLD

1 relative to the TS-22 siting which was described this  
2 morning.

3 Member Noland indicated that originally APS had  
4 a rectangular shape siting area and then through  
5 development we got moved into an area. If you would  
6 show on the map with your pointer, Mr. Spitzkoff, the  
7 extension up to the triangular portion heading to the  
8 north and then a little bit coming all the way down,  
9 that section that corners there at the western end is  
10 what was added on. Can you explain to the Committee how  
11 APS got to adding that particular segment?

12 A. (BY MR. SPITZKOFF) Yes. So APS has been  
13 working closely with Arizona State Land Department since  
14 the outset of this project. And even in the time when  
15 TSMC was still looking at this land prior to making a  
16 commitment, we have been working with them.

17 We have also been working closely with the City  
18 of Phoenix. And initially the initial focus was on  
19 nailing down a location for the Avery substation, as  
20 that will be the site for the initial service to TSMC's  
21 phases, initial phases.

22 But then we move to discussing the TS-22  
23 location. Typically APS likes to build a substation in  
24 a rectangular format. And, you know, so our original  
25 siting area is seen in the pink box, that you follow the



1 top edge up until, up until it meets the angled pink  
2 edge and then come down, come straight down to the  
3 bottom pink and then back. That was basically the  
4 original substation siting area that we were looking at.

5 Through our continued discussions with State  
6 Land Department, they ended up identifying a parcel that  
7 they wanted us to consider. And you can see that parcel  
8 in the blue outline that's within the pink. That's in  
9 the northern part of that arrow shaped area there. We  
10 are in the process of looking at that location.

11 Again, you know, it is not our preferred shape.  
12 So first thing we have to figure out, if we could fit  
13 all the equipment in the configuration, and then also do  
14 field engineering analyses to make sure from a civil  
15 engineering perspective that this area is constructible,  
16 you know, we are comfortable with the ground, the  
17 western boundary there.

18 The reason why it is sort of cut on an angle  
19 like that is that is the Deadman Wash. So, you know,  
20 there is concerns on making sure that the soil  
21 conditions are in good enough condition and we could  
22 handle any drainage concerns with that area.

23 And initially we didn't think it was a very  
24 viable location, but as we have continued to do our  
25 diligence on that site, we do think it is a good

1 potential, that we can utilize that site and, hence, we  
2 thought it is definitely worthy of amending what the  
3 shape of the pink box is to make sure we include the  
4 area. Because the northern area up here would have  
5 extended beyond the pink, and then the southwestern area  
6 would have extended beyond the pink area a little bit.

7 So we extended our substation siting area to  
8 make sure that was all included within that area, as  
9 State Land Department is the only landowner in this area  
10 and, you know, their preference on location of the  
11 substation, you know, is a major factor.

12 CHMN. CHENAL: Member Noland.

13 MEMBER NOLAND: Thank you.

14 Mr. Spitzkoff, does that give you the 80 acres  
15 that you need for that substation?

16 MR. SPITZKOFF: Yes, I believe that parcel is 80  
17 acres. However, not all 80 acres are created the same,  
18 you know. A rectangular 80 acres and a triangular 80  
19 acres are different. However, from an equipment layout  
20 perspective, we have determined that even with that  
21 shape and that size, we can fit all of the equipment  
22 that we will need into that parcel.

23 MEMBER NOLAND: Thank you.

24 CHMN. CHENAL: Mr. Spitzkoff, show again where  
25 the TSMC property is.

1 MR. SPITZKOFF: Certainly. So the TSMC property  
2 is basically, you know, all of this area above the 303.  
3 And my guess is it probably borders the hatched area and  
4 extends just above the existing line, so basically this,  
5 in this area.

6 CHMN. CHENAL: Thank you.

7 BY MS. BENALLY:

8 Q. And Mr. Spitzkoff, would you -- it appears on  
9 another map, but for illustration here, the study area,  
10 would you identify that, please, for the group, for the  
11 Committee.

12 A. (BY MR. SPITZKOFF) The study area, it would  
13 extend -- it extended above Carefree Highway. And if  
14 you come to the west, and it circles around this, the  
15 study area is beyond what I can really point out on this  
16 particular map.

17 Q. Okay. Thank you, Mr. Spitzkoff.

18 Essentially the TS-22 siting areas, even the  
19 expanded portions, are within the study area, is that  
20 correct?

21 A. (BY MR. SPITZKOFF) Yes. And if, you know,  
22 without changing the map, on the placemats that everyone  
23 has in front of them, Exhibit Figure 1A, you could see  
24 the study area there. And it has the pink TS-22 outline  
25 shown within there. And you can see the relation of

1 TS-22 to the study area, which is shown in the black  
2 dotted line.

3 Q. Thank you for the reference to the placemat to  
4 illustrate the study area.

5 Mr. Spitzkoff, how would you characterize the  
6 discussions with ASLD relative to the actual siting,  
7 actual location where the substation would be built? Is  
8 that still in discussion and no particular location  
9 specifically identified?

10 A. (BY MR. SPITZKOFF) Yes, that's still in  
11 discussion. As I have mentioned, they indicated this  
12 parcel to us as a site that they wanted us to explore.  
13 However, without us finalizing our engineering and  
14 survey studies, we can't lock that area in. And hence  
15 that's why, if that area does not prove to be  
16 constructible for whatever reason, we still have the  
17 rest of the pink area where we would move into and  
18 locate the substation.

19 Q. So is your testimony that the siting area, the  
20 475 acres that you had noted, is what APS needs the  
21 flexibility to build an 80 acre substation within that  
22 site?

23 A. (BY MR. SPITZKOFF) That's correct. And that  
24 flexibility is needed because 80 acres is a large piece  
25 of land, and the State Land Department and City of

1 Phoenix, in working with us and each other, you know,  
2 want to maintain the flexibility on the optimal location  
3 to locate that substation that would have the least  
4 long-term impact on their development plans for this  
5 overall Biscuit Flats area.

6 Q. Okay. Thank you.

7 Let me take you just for a moment back to  
8 Case 120. You indicated that the green area on the map  
9 is about a 64, approximate 64 acre site where the Avery  
10 substation expansion will occur, is that correct?

11 A. (BY MR. SPITZKOFF) Yes.

12 Q. And it is within the previously authorized  
13 substation siting area that was authorized in Case 120?

14 A. (BY MR. SPITZKOFF) Correct.

15 Q. Okay. And the purpose of bringing this forward  
16 is certainly to request an amendment. But you are  
17 augmenting the evidence in this case for the expansion  
18 because the decision itself, there is not express  
19 language in CEC 120 authorizing 120, is that correct?

20 A. (BY MR. SPITZKOFF) That's correct.

21 Q. I am sorry, authorizing 10 acres for Avery  
22 substation?

23 A. (BY MR. SPITZKOFF) That's correct.

24 Q. Okay. Do you have anything further to cover on  
25 131?

1 A. (BY MR. SPITZKOFF) No, that's it.

2 Q. Okay. All right. So now let's move to the next  
3 segment of your testimony. Let's -- you talk about  
4 TS-22 quite a bit up to this point. But let's explain  
5 to the Committee the need for TS-22 and how it fits into  
6 the future plans of the plant. We heard a little bit  
7 from Mr. Harrison earlier today; although, he expressed  
8 it as, you know, two fab units being currently planned  
9 and then potentially a full buildout at six, based on  
10 what is publicly available information.

11 But what's the impact of TS-22 to those plans as  
12 well as the surrounding area?

13 A. (BY MR. SPITZKOFF) Certainly. TS-22 is being  
14 planned to accommodate the future development, not only  
15 of the later phases of the TSMC project, but also any  
16 future development of other facilities within the larger  
17 Biscuit Flats area, which, if I will point out on the  
18 map on the right, the blue color represents all of -- is  
19 all State Land Department. And Mr. Turner will get into  
20 more of this in his testimony, but all of that area or  
21 large parts of that area have the potential to develop  
22 into various uses in the future. So TS-22 will be  
23 available as needed for the future phases of TSMC and/or  
24 future development beyond TSMC.

25 Q. Okay. Thank you.

1 So talking about TSMC, let's move on to your  
2 next slide. Let's talk a little bit about the  
3 semiconductor plant. Why don't you cover some key  
4 features for this project, and then we will move from  
5 there after that description.

6 A. (BY MR. SPITZKOFF) Certainly. So some of this  
7 is going to be a little redundant to Mr. Harrison's  
8 testimony. I am not sure if it was stated yet, but TSMC  
9 stands for Taiwan Semiconductor Manufacturing Company.  
10 Again, they are one of the world's largest semiconductor  
11 manufacturers. They plan to build a new state of the  
12 art semiconductor facility in this area. It will be a  
13 facility capable of producing five-nanometer chips.

14 And Mr. Harrison stated that it has publicly  
15 been stated the full site is capable of six fab units,  
16 and I use fab as a shortened version, six fabrication  
17 units or manufacturing facilities, as he described.  
18 There will also be air products plants that are on-site.

19 And I will reference the map on the right to  
20 talk about what I mean on-site. The area that's  
21 outlined in the black line and is the dotted, the dotted  
22 area, this is the TSMC facility. And the air products  
23 plants will be more to the western area of the  
24 development. And those air products plants are a  
25 supplier. It is an on-site supplier for TSMC and their

1 manufacturing process, supplying things like gas and air  
2 products that they use in their manufacturing.

3 The proposed site at total buildout, if you  
4 believe the rumors of six total fabs, and the air  
5 products plants to support them, will be approximately  
6 1200 megawatts. And it was also stated the operations  
7 for Fab Unit 1 and 2 will be starting up. They are  
8 looking for power in April of 2022, ramping up to  
9 producing chips and sending them out by 2024.

10 Q. Okay. Thank you for that.

11 So with that information, would you please share  
12 with the Committee what the purpose is of the project  
13 changes.

14 A. (BY MR. SPITZKOFF) So the purpose is to  
15 relocate a section of the existing double circuit  
16 transmission line, to add one substation, and to expand  
17 the Avery substation size. All of this will supply  
18 adequate power to the semiconductor plant and allow APS  
19 to maintain reliability for the plant and the overall  
20 system.

21 Q. And what would you describe as the need for the  
22 project changes?

23 A. (BY MR. SPITZKOFF) So the need, as Mr. Harrison  
24 described, is -- there are a couple of drivers for that  
25 need. One, as Mr. Harrison described, is the



1 sensitivity of the manufacturing process to  
2 electromagnetic fields. So, you know, the one need is  
3 to relocate the line a thousand feet from the property.

4 In addition to relocating the line, in order to  
5 serve what would be approximately 1200 megawatts at full  
6 buildout, we need to, one, add the TS-22 substation to  
7 accommodate the 230 feeds that will be needed and expand  
8 the Avery substation also to accommodate the feeds that  
9 will be needed for the TSMC project.

10 And then, finally, in addition to that, the  
11 500kV infrastructure that we will put in place at TS-22  
12 will support all of that load coming off of the 230  
13 system with a new 500kV source. And that will help  
14 maintain the reliability of the overall system.

15 CHMN. CHENAL: Member Haenichen.

16 MEMBER HAENICHEN: I am a little confused here.  
17 We are talking about a rumored six fab configuration,  
18 which may or may not happen. And we are talking about a  
19 transmission line that exists that's going to be -- have  
20 a bump put in it to accommodate the electromagnetic  
21 field problem. So are we saying that APS is believing  
22 the rumor and they are going to put in 1200 megawatts of  
23 capability, or is it already there?

24 MR. SPITZKOFF: So the capability of the lines  
25 are already there. We just have to connect them into

1 the substations. And we know the first two fabs are  
2 definitely under construction right now. And that  
3 service will come out of the Avery substation.

4 The future phases will come out of the TS-22  
5 substation. And APS won't just initially construct  
6 TS-22 right off the bat. We will wait for a signal from  
7 TSMC, or, as I said earlier, if there is any other large  
8 development in this area, we will build TS-22 as needed  
9 for the development at that time.

10 However, the speed at which development in this  
11 area and even specifically what we have seen with the  
12 first fabs for TSMC, the turnaround on that would be  
13 impossible to, to meet if we don't site the location for  
14 the TS-22 site right now. And then also, once the  
15 initial two fabs are connected and served out of Avery,  
16 and just general growth in the overall system in  
17 Phoenix, moving the line to getting the outages for the  
18 line, to move it and relocate it will become  
19 increasingly difficult.

20 MEMBER HAENICHEN: Okay. Let's go back to the  
21 way the line is now and there are no semiconductor  
22 plants involved. Is 1200 megawatts flowing over that  
23 line right now?

24 MR. SPITZKOFF: What is actually flowing over  
25 that line is -- I don't know the exact answer. I would

1 have to look at our --

2 MEMBER HAENICHEN: Roughly.

3 MR. SPITZKOFF: But it was likely 1200 megawatts  
4 or more on the 500kV line. The 230 line probably does  
5 not have 1200 megawatts flowing on it right now. But  
6 the thermal rating of those lines, so they are both  
7 3,000 amps. And at 230kV, that equates to, oh, testing  
8 my memory, I think that's approximately 1200 megawatts.  
9 And at 500kV would be approximately 2500 megawatts.

10 MEMBER HAENICHEN: So the 500kV existing line,  
11 and even if you move it, is capable of much more than is  
12 needed now. That was just built for possible future  
13 load or --

14 MR. SPITZKOFF: In a sense, yes. So APS's  
15 standard for 500kV lines over the last decade may be a  
16 little bit more, and even for 230kV lines, is to build  
17 them with conductors and termination equipment that's  
18 rated at 3,000 amps. And, you know, you know, that  
19 equates to the numbers I just --

20 MEMBER HAENICHEN: I understand, yeah.

21 MR. SPITZKOFF: -- discussed, and that's not  
22 always used immediately. Transmission additions are  
23 what they call, they come in chunks. You build it. You  
24 might not be using the full capability of the lines, you  
25 know, but they are there just inherently in the

1 standards.

2 MEMBER HAENICHEN: Okay. So right now as things  
3 stand, the 500kV line has plenty of extra capacity over  
4 what is being used at the moment. What about the 250 --  
5 or 230?

6 MR. SPITZKOFF: Yes. So the 230 has capacity  
7 right now to handle the first two fabrication units,  
8 which is going to be approximately 380 megawatts. And  
9 then in order to handle if a third and fourth  
10 fabrication unit are constructed, that's when we need to  
11 cut in the 500kV source that will allow the 230  
12 capability to expand even greater. Because the way we  
13 plan is, if all lines are in service, it would have no  
14 issue, the 230 line, but we plan the system so that we  
15 can withstand any single contingency. So we can lose  
16 any one element and still serve all our load.

17 MEMBER HAENICHEN: Okay. So the excess  
18 capacities we have just uncovered is for possible  
19 contingencies then?

20 MR. SPITZKOFF: Yes. That's how transmission,  
21 when you build transmission and network configuration,  
22 you know, that's what you are looking for.

23 MEMBER HAENICHEN: I understand. But now let's  
24 add TSMC to this. Now you have lost that cushion for  
25 the contingencies.

1 MR. SPITZKOFF: That's if we did not build the  
2 500kV source at TS-22. Plugging that source in at TS-22  
3 builds that contingency back in. And we ran all of  
4 these studies with the load buildout at TSMC. That's  
5 part of what we have to do to ensure we can reliably  
6 serve not only this load but also continue to reliably  
7 serve all of the other loads.

8 MEMBER HAENICHEN: Okay. So talking about the  
9 500 with all its tremendous capacity, would that involve  
10 an addition to the moved line, which really is only just  
11 changing geometry? Will it be other 230 lines that feed  
12 off of that 500 extra capacity?

13 MR. SPITZKOFF: So if I can point out on the map  
14 what is depicted here, if we stick with the existing  
15 line in red --

16 MEMBER HAENICHEN: Right.

17 MR. SPITZKOFF: -- that's actually two circuits  
18 there right now, one 500, one 230.

19 MEMBER HAENICHEN: I understand.

20 MR. SPITZKOFF: When we build the Avery  
21 substation in the green, that will only connect to the  
22 230 line.

23 MEMBER HAENICHEN: Right.

24 MR. SPITZKOFF: Then when we build TS-22 and it  
25 cuts in, it cuts into the line in the new route, we will

1 cut both the 230 into that and the 500 into that.

2 So then the 500kV source will be supporting the  
3 230, which this goes all the way back to, one of our  
4 earlier maps, it goes to the Raceway and Morgan  
5 substations, and Morgan is another 500kV source, and  
6 then in the other direction goes to the Pinnacle Peak  
7 substation, which is another source for the valley.

8 So the 500kV will support the 230, which pushes  
9 back onto all of those other sources also and bolsters  
10 the reliability of the system.

11 MEMBER HAENICHEN: Okay. But in addition to the  
12 230 that exists there now -- and presumably it is  
13 serving some loads, right?

14 MR. SPITZKOFF: So --

15 MEMBER HAENICHEN: Right now today, before TSMC.

16 MR. SPITZKOFF: Right. Its initial use was,  
17 when it was going from Raceway or Morgan to Pinnacle  
18 Peak, was connecting those two sources. And it wasn't  
19 directly serving a load substation. We recently built  
20 Scatter Wash and energized Scatter Wash. Once that was  
21 done this past summer, or summer of 2020, now that 230  
22 line is serving the load that's fed out of Scatter Wash.

23 MEMBER HAENICHEN: Okay. But on the mythical  
24 six fab situation, would that moved-upward 230 line have  
25 enough capacity to serve six fabs.

1 MR. SPITZKOFF: Yes, it will.

2 MEMBER HAENICHEN: Thank you.

3 CHMN. CHENAL: Follow-up question,

4 Mr. Spitzkoff. I think I understand what you have been  
5 testifying to. And with the TS-22 -- is that the name  
6 of the substation?

7 MR. SPITZKOFF: Yes.

8 CHMN. CHENAL: You talk about another 500kV line  
9 interconnecting with that substation to provide this  
10 excess capacity power that Member Haenichen was asking  
11 about. What is the source, what will be the source of  
12 that 500kV line?

13 MEMBER HAENICHEN: The generation you are  
14 talking about?

15 CHMN. CHENAL: Well, the generation, yes, the  
16 generation I am talking about.

17 MR. SPITZKOFF: Sure. The line itself is the  
18 line that's already there. So I just want to make sure;  
19 we are not going to build another 500kV line. It will  
20 cut into the line that's there. And that line spans  
21 right now two of the major sources of power for the  
22 greater Phoenix valley, Pinnacle Peak substation on the  
23 east and the Morgan and -- well, the Morgan substation  
24 on the west.

25 Morgan substation is a 500kV substation that's,

1 itself, connected to what we call the Navajo South 500kV  
2 lines. And that's 500kV lines that come down from  
3 northern Arizona. The Navajo power plant, when it was  
4 operational, was connected into there. But there is a  
5 number of other 500kV substations that are between  
6 Navajo and by the time it gets to Morgan and then it  
7 continues on to Westwing. Westwing is another hub where  
8 it has 500kV lines that come from the Palo Verde area  
9 also. So that 500kV system is fed by a number of  
10 different generation hubs, you know, up in the north and  
11 then also the Palo Verde hub.

12 On the other side, Pinnacle Peak has a number of  
13 230 lines and 345 lines connected there. The 345kV  
14 lines come from northern Arizona also. The APS lines  
15 come from the Four Corners area down to Cholla and then  
16 into Pinnacle Peak. So there is a coal plant at Four  
17 Corners, there is a coal plant at Cholla, along with  
18 other imports that are coming into Arizona that also  
19 come down that line. And then Western Area Power  
20 Administration has 345 lines that come down from Glen  
21 Canyon also.

22 So this 500kV line, that's, I guess that was a  
23 long explanation to say it is in between in connecting  
24 two strong sources. So connecting a 500kV substation  
25 into this line is connecting into a strong system.



1 CHMN. CHENAL: So maybe it is the vocabulary.  
2 But, so the 500kV line will now connect into TS-22. And  
3 when you said that that will be -- there will be another  
4 500kV source for that substation, it is not a separate  
5 line; it is that there will be, what, the ability to  
6 connect with other 500kV lines that could provide the  
7 power to that substation from different sources?

8 MR. SPITZKOFF: Okay. So what will happen, what  
9 happens is we will cut the 500kV line, bring it into a  
10 switchyard, or a 500kV bus within the substation. Then  
11 there will be transformers that transform from the 500kV  
12 bus down to the 230kV bus that's at TS-22. So the  
13 power, the support of the 500kV line and the greater  
14 500kV system is now supporting the 230kV system in this  
15 area --

16 CHMN. CHENAL: Right.

17 MR. SPITZKOFF: -- in addition.

18 CHMN. CHENAL: But I am confused, I guess. And  
19 I am sorry, but I just -- you said something about the  
20 TS-22 will be sourced, you used the word sourced, and  
21 you used the word 500kV. And I am trying to understand  
22 what you meant by that. That wasn't the complete  
23 sentence, but those were the words I remember hearing.  
24 Maybe you don't. Maybe I misunderstood.

25 MR. SPITZKOFF: I am sure I used those two

1 words.

2 BY MS. BENALLY:

3 Q. Mr. Spitzkoff, it might be helpful to use  
4 Slide 58. That is the APS service territory. And  
5 earlier in your testimony you covered the transmission  
6 system, and that might help illustrate the connection of  
7 the transmission lines to the affected line that we are  
8 discussing.

9 If that isn't the appropriate map, the other map  
10 that you could consider using to answer some of the  
11 questions is Slide 60, which is the northern Phoenix  
12 transmission system.

13 I believe, and I don't mean to speak for  
14 Chairman Chenal, but I think he is asking about the  
15 generation source, if you will, for the TS-22 substation  
16 that will then, that will connect to the 500kV  
17 transmission line.

18 MEMBER HAENICHEN: Can I jump in here?

19 CHMN. CHENAL: Yes, Member Haenichen. I have  
20 some follow-up questions.

21 MEMBER HAENICHEN: Okay. Let's talk generation  
22 now. The Navajo plant is shut down, is that right,  
23 completely shut down?

24 MR. SPITZKOFF: That's correct.

25 MEMBER HAENICHEN: And what was the capacity of

1 that at full output?

2 MR. SPITZKOFF: It was about 2,200 megawatts.

3 MEMBER HAENICHEN: Okay. Where is that coming  
4 from now?

5 MR. SPITZKOFF: It is coming from a number of  
6 sources. So with the transmission system being  
7 interconnected, the power could be coming from southern  
8 Nevada, it could be coming from California, it could be  
9 coming from New Mexico. It comes from a number of  
10 different places.

11 MEMBER HAENICHEN: Well, I am sure the  
12 participants in this -- I am talking generation now --  
13 didn't just say, oh, we are going to take -- shut down  
14 the 2,000 megawatt plant and not worry about it. Is  
15 there that much excess capacity above and beyond safety  
16 margins and all that?

17 MR. SPITZKOFF: Okay.

18 MEMBER HAENICHEN: That's what I am worried  
19 about. I have also worried about this for some time  
20 unrelated to this case.

21 MR. SPITZKOFF: Certainly. So if I may rephrase  
22 your question, and let me know if it is correct. Not  
23 where is the generation on the line specifically coming  
24 from, but where is the generation that the participants  
25 use to get from that plant, where are they getting it

1 from?

2 MEMBER HAENICHEN: Right.

3 MR. SPITZKOFF: Okay. There were a number of  
4 participants in that plant, and I certainly can't speak  
5 for all of them. When it comes to resource planning I  
6 can barely speak for APS. But, you know, the  
7 announcement of the retirement of that plant, you know,  
8 happened a number of years ahead of its actual  
9 retirement. So in that time replacement sources were  
10 found through power purchase agreements with various  
11 entities; added a number of different renewable project  
12 also in that time frame.

13 So while I can't tell you exactly X and Y where  
14 it came from, just that in the interim between the  
15 announcement of the retirement and it actually going  
16 away, all of the entities would have been required to,  
17 you know, figure out, you know, where to get replacement  
18 power for that.

19 MEMBER HAENICHEN: Okay. But would it be fair  
20 to say then that at that time, just they made that  
21 decision to shut down Navajo, that there was  
22 2,000 megawatts of excess energy generation available in  
23 the system?

24 MR. SPITZKOFF: Yes, because each utility is  
25 required to carry reserve margins.

1 MEMBER HAENICHEN: I know that.

2 MR. SPITZKOFF: And, you know, collectively all  
3 of those reserve margins would definitely be over 2,000  
4 megawatts.

5 MEMBER HAENICHEN: Yeah, but they were there for  
6 a reason, not for shutting down a plant. They were for  
7 contingencies that happen.

8 MR. SPITZKOFF: Yes.

9 MEMBER HAENICHEN: So is it not safe for those  
10 contingencies?

11 MR. SPITZKOFF: No, Member Haenichen. I don't  
12 mean to allude that, just to point, more directly answer  
13 your question of, you know, was there 2200 megawatts in  
14 the system. And the answer, you know, is yes. And then  
15 again, the generation in the system was added to. And  
16 it is continuously added to over time.

17 It is also recently we have seen some generation  
18 be decommissioned and retired. And we will continue to  
19 see that as more coal plants are retired. But that  
20 generation is made up for in new construction, and then  
21 also plants that were already constructed and, frankly,  
22 not used a whole lot, you know, that are out there for  
23 merchant purchases.

24 And as a point of reference, you know, the APS  
25 interconnection queue, that is the generation

1 interconnection queue, right now, last time I looked,  
2 had over 50 gigawatts of generation requesting to be  
3 interconnected just to the APS controlled system. So  
4 those resources are not yet on line, but there is  
5 continuous -- I point that out because there is  
6 continuous plans of adding generation and building new  
7 generation in not only APS's system, but all of the  
8 systems in the west for sure.

9 MEMBER HAENICHEN: Okay. But now I am talking  
10 about an administrative issue. When you as an owner of  
11 a 2,000 megawatt generating facility, that's operational  
12 at the moment and still has life left in it, you plan to  
13 shut it down for whatever reason, is there some  
14 procedure that you have to see, that the system has to  
15 see that it can support that activity?

16 MR. SPITZKOFF: Absolutely. There is a  
17 reliability analysis that's done. There is also  
18 standards from procurement requirements that have to be  
19 met. And also, you know, because there are multiple  
20 owners, for instance, the APS share is not 2,000  
21 megawatts.

22 MEMBER HAENICHEN: No, I understand that.

23 MR. SPITZKOFF: It was on the order of 500  
24 megawatts or so, which is a lot different than trying to  
25 find replacement power for 2200 megawatts. And it would

1 be similar for all of the other participants. It is a  
2 smaller share of that overall value.

3 MEMBER HAENICHEN: The only thing that strikes  
4 me is that, not this project, but the load that mythical  
5 six fabs are going to show is a huge load that's not  
6 there now.

7 MR. SPITZKOFF: Correct.

8 MEMBER HAENICHEN: So do you think there is  
9 generation, additional generation being planned to cover  
10 that?

11 MR. SPITZKOFF: Yes, there are.

12 MEMBER HAENICHEN: I know there are a lot of  
13 large solar facilities, which have their own problems of  
14 storage and so on.

15 MR. SPITZKOFF: We have a number of solar  
16 projects in our interconnection queue. We have a number  
17 of battery energy storage projects. We even have a good  
18 chunk of wind projects up in northern Arizona. You  
19 know, that make up, as I said, it was approximately 50  
20 gigawatts of requests.

21 MEMBER HAENICHEN: Yes, that's huge. Thank you.

22 CHMN. CHENAL: One follow-up question,  
23 Mr. Spitzkoff. And maybe this is a better way to ask  
24 the question than I was trying to before, now that I  
25 understand there is not going to be a separate 500kV

1 line interconnecting to TS-22. So what is the purpose  
2 then of TS-22, since this 500kV line is already there?  
3 It is simply to disburse power to this project and the  
4 load in the immediate area, is that correct?

5 MR. SPITZKOFF: Yes and no. So the 500kV line  
6 that's there, if I will use the map on the right here,  
7 and the Morgan substation is sort of right in the middle  
8 here that I am pointing to -- I will wait for the  
9 cursor; it is a lot bigger pointer -- that's where the  
10 500kV line starts and it comes across to the Pinnacle  
11 Peak substation. And right now it just goes A to B.

12 TS-22 will put a point in the middle of that.  
13 So it will go A to a new B, to C. And so that new  
14 substation will then cut into the 500kV line. So we  
15 will have access to the power flowing through that line.  
16 And we will have transformers that transform it down to  
17 the 230kV part of the substation. And the power from  
18 the 500kV lines will flow down into the 230 system. And  
19 that provides the support for the 230 system, where  
20 previously, without TS-22, your support for the 230  
21 system is only at the ends, the Pinnacle Peak end and  
22 the Morgan end.

23 So we are basically putting a support, an  
24 additional support of that 230 system in the middle of  
25 that line that will support the load that's on that 230



1 line.

2 CHMN. CHENAL: And Avery is the, is a substation  
3 that will provide the power to Phases 1 and 2. But if  
4 Phases 3, 4, 5, and 6 are built and come into operation,  
5 that power will come from TS-22, is that correct?

6 MR. SPITZKOFF: That's correct. And that's the  
7 next part of my testimony, to show you sort of what that  
8 buildout looks like.

9 MS. BENALLY: Mr. Chairman.

10 CHMN. CHENAL: Yes.

11 MS. BENALLY: I am sorry I interrupted. Did you  
12 have a question?

13 CHMN. CHENAL: No. I am waiting. I am waiting  
14 with anticipation for the rest of Mr. Spitzkoff's  
15 testimony.

16 MS. BENALLY: He won't disappoint.

17 We do have a Decision No. 73824 which is  
18 responsive to Committee Member Noland's question about  
19 the CEC term. So with the Chair's permission, we would  
20 like to make them available and also provide one to our  
21 witness, Mr. Spitzkoff, and he can respond to the  
22 question.

23 CHMN. CHENAL: Certainly. And just so you know,  
24 I have a hard time correlating decision numbers with  
25 CECs. So if you could tell us what CEC this relates to,

1 that would be helpful.

2 MS. BENALLY: Yes, I will do that. Thank you.  
3 So the decision that's before you amended the original  
4 Case 120 decision.

5 CHMN. CHENAL: Okay.

6 MS. BENALLY: As I mentioned earlier, Case 120,  
7 I believe, was certificated -- I can tell you, I will  
8 give you the exact date here -- was authorized on  
9 June 18th of 2003. Since that time, there were some  
10 changes that resulted that required APS to file an  
11 application to amend. And it is that opinion and order  
12 that's before you which is amending Case 120.

13 And to be responsive to Committee Member  
14 Noland's question, I would like to direct Mr. Spitzkoff  
15 to page 7, under Conclusions of Law, paragraph number 4,  
16 and respond to the question for the term authorized to  
17 construct the Avery substation and the Scatter Wash  
18 substation, please.

19 MR. SPITZKOFF: I am sorry. Do you want me to  
20 read that?

21 BY MS. BENALLY:

22 Q. Yes. I would like you to indicate the date as  
23 to when the Avery and Scatter Wash was to be constructed  
24 by.

25 A. (BY MR. SPITZKOFF) It says June 18, 2023.

1 Q. Okay. Thank you.

2 CHMN. CHENAL: That was exciting, Mr. Spitzkoff,  
3 not as exciting as if it had said June 18th, 2019.

4 Member Noland.

5 MEMBER NOLAND: So basically we are talking 20  
6 years, is that right?

7 MR. SPITZKOFF: It appears that way from the  
8 original decision.

9 MEMBER NOLAND: Okay.

10 CHMN. CHENAL: I guess it is going to come up.  
11 And I am glad you asked the question, Member Noland,  
12 because I wasn't really thinking of the length of time  
13 it had not been built. But I guess it begs the question  
14 of what kind of a length of time are we going to  
15 consider for our decisions in this case.

16 MEMBER NOLAND: And in other cases, too. I mean  
17 it -- so many times we are going, oh, five years seems  
18 like a long time, or 10 years. But then you have  
19 something like this that they just energized, and after  
20 18 years. And the other one they are just getting  
21 started on.

22 CHMN. CHENAL: And as a practical matter, in  
23 this case we know that Phases 1 and 2 will be powered by  
24 Avery, but it is Phases 3, 4, 5, and 6 is what is going  
25 to probably, you know --

1 MEMBER HAENICHEN: Delay.

2 CHMN. CHENAL: -- initiate the need for TS-22.  
3 So, you know, how -- it is kind of like the chicken and  
4 the egg. If you are not going to build TS-22 until  
5 those 4 -- 3, 4, 5, and 6 come on line, then how long do  
6 we have to wait for that to happen? So how long does  
7 this decision have to be, do we have to extend this for?  
8 That's -- we are obviously going to have to talk about  
9 or hear some testimony about, or guess.

10 MEMBER NOLAND: Mr. Chairman, let me just say  
11 thank you for supplying that. I really appreciate it.  
12 That's something we usually don't find out or think  
13 about after we have done a CEC, because it all ends up  
14 at the Corporation Commission, not with us. So thank  
15 you.

16 CHMN. CHENAL: Well, it was your question that  
17 prompted me to think about it.

18 Mr. Derstine.

19 MR. DERSTINE: Yeah. Thank you, Mr. Chairman  
20 and Member Noland.

21 I just wanted to note for the record, this  
22 Committee always, and the standard term of your CECs now  
23 based on a directive from the Corporation Commission is  
24 10 years, and there is always the standard provision  
25 that, if we are seeking to extend that initial 10-year

1 term, that we have to go in, file an application, as was  
2 done with regard to CEC 120, and make out a case and  
3 establish good cause for extending the term of the CEC  
4 beyond the initial term. That's what was done here.

5 And so, you know, certainly this Committee is  
6 always mindful and careful about giving open-ended carte  
7 blanche to building facilities out over time. We have a  
8 termination date. But I think it is appropriate and  
9 your CECs always do carry the right for the applicant to  
10 go in and establish cause to extend the term.

11 CHMN. CHENAL: And not to quibble with the word,  
12 Mr. Derstine, directive, I sense more it was a  
13 recommendation. Because yes, one of the reasons was, as  
14 explained to me, was, if you could make it 10 years as,  
15 a norm, then that would probably reduce the workload on  
16 the Staff at the ACC and the Commission itself for  
17 people coming in to get an extension if we granted it  
18 for five years or six or seven years. But I certainly  
19 believe that if there was a good reason to issue a CEC  
20 or decision for more than 10 years that that's certainly  
21 within our jurisdiction to do that.

22 MR. DERSTINE: I agree with that.

23 CHMN. CHENAL: Yeah.

24 BY MS. BENALLY:

25 Q. Okay. So now, Mr. Spitzkoff, I think we are at

1 the point where you are going to talk in particularity  
2 really some questions that were raised earlier by  
3 Chairman and other Committee members. And it is the  
4 buildout. And I am at Slide 81 -- Slide 79, I beg your  
5 pardon. Let's have you walk through what the project  
6 buildout is for Biscuit Flats.

7 A. (BY MR. SPITZKOFF) Certainly. And what I  
8 wanted to do was to virtually walk the Committee through  
9 how the project and the electrical service will be built  
10 out. And I will start with orienting what we are seeing  
11 on the map on the right.

12 This is a zoomed in area of the TSMC property,  
13 which is shown in the green, the green outline. And  
14 actually I needed to caveat this is the background of --  
15 this is a Google Earth snapshot that I took and just me  
16 drawing boxes and lines on here. It is not meant to  
17 represent specific geographic locations, more -- as you  
18 will see, I have some simulations or annotations that I  
19 will bring in. It is more to show the buildout  
20 electrically of what service is going to come from  
21 where, so no geographic intent necessarily meant with  
22 the lines that you see on here.

23 So again, the green area is the TSMC property  
24 boundary. What -- wrong button. The Avery substation  
25 you can see on the right side in the blue box, the TS-22

1 substation up in the pink box. On this I have rerouted  
2 the 500/230 line. You can see the red and blue, blue  
3 lines that come through here. The original routing is  
4 shown by the pink highlight. Just I left the pink on  
5 for reference to where the existing route is. What you  
6 see north and south through the middle in the orange  
7 line, when it turns to the pink, this is the route of  
8 the existing double circuit 69kV line that follows 51st  
9 Avenue alignment. Again, I have rerouted that around  
10 the property, as that is also lines that we were going  
11 to reroute around the property.

12 Q. Mr. Spitzkoff, I apologize for interrupting you,  
13 but if you would coordinate with your AV tech as you are  
14 moving around with your cursor, I think that would be  
15 more helpful to the virtual members.

16 A. (BY MR. SPITZKOFF) Yes.

17 MEMBER HAENICHEN: She is saying go slower.

18 MR. SPITZKOFF: Yeah, I think that's what she is  
19 saying.

20 So again, the orange, the orange lines are  
21 double circuit 230kV lines.

22 Now, what I am going to do is bring in the first  
23 phases of the TSMC project. And they are represented by  
24 the green blocks that I just brought in. The bottom  
25 green block here is Fab Unit No. 1 and the one above

1 that represents Fab Unit No. 2. The green circle is an  
2 architectural feature of the site that the fab units  
3 will be built around. This could be office buildings.  
4 It could just be a landscape feature. But I put it  
5 here, as you will see, just to orient the buildout of  
6 the six fabs.

7 MEMBER NOLAND: Mr. Chairman.

8 CHMN. CHENAL: Member Noland.

9 MEMBER NOLAND: Mr. Spitzkoff, I don't know if  
10 you know this. I am just curious. Have they decided  
11 where the access to this property is going to be, and is  
12 it off the 303, is it off the Carefree, is it off the  
13 17? Because then they would have to go through some  
14 right-of-way that is owned by APS, is that correct?

15 MR. SPITZKOFF: It is -- so I don't think we own  
16 the right-of-way. It is all State Land Department and  
17 we just have easements on this. But, you know, we have  
18 been working with the City of Phoenix, I think is the  
19 one, ultimately the one that decides where the roads go.  
20 There will be -- this may be preempting some further  
21 discussions, but they will be creating access off the  
22 303.

23 And I should caveat this. This is information I  
24 have heard in meetings with City of Phoenix and  
25 understanding, you know, what they have discussed as the



1 buildout, so not trying to testify to this as  
2 necessarily fact.

3 MEMBER NOLAND: That would make sense. It is  
4 just, in looking at the layout of the existing  
5 right-of-way, be it leased, given, purchased, and you  
6 are going to remove those then.

7 MR. SPITZKOFF: Yes.

8 MEMBER NOLAND: And that would give there easy  
9 access without having to go through lines, correct?

10 MR. SPITZKOFF: Yes. Again, they are going to  
11 have access off the 303. I do believe the buildout of  
12 the Dove Valley alignment, which is basically the top of  
13 the parcel here, is going to occur across the screen,  
14 east-west across here, and will be accessed off of Dove  
15 Valley.

16 And I also believe that the 51st Avenue  
17 alignment, which goes up and down basically following  
18 the pink corridor and the orange lines, I do believe  
19 they are going to develop 51st Avenue as well, and  
20 probably all the way up to Carefree Highway for that  
21 access.

22 MEMBER NOLAND: Thank you.

23 MR. SPITZKOFF: Okay. So --

24 MEMBER DRAGO: Mr. Chairman, this is Member  
25 Drago.

1 CHMN. CHENAL: Sure.

2 MEMBER DRAGO: Mr. Spitzkoff, how many acres is  
3 that mass of land there that they plan to do full  
4 buildout on? Do you know how many acres that is?

5 MR. SPITZKOFF: That is the 1,140 acres that  
6 Mr. Harrison referenced.

7 MEMBER DRAGO: Okay. And they expect six fabs,  
8 up to six?

9 MR. SPITZKOFF: Yes.

10 MEMBER DRAGO: Okay. Thank you.

11 MR. SPITZKOFF: Okay. So what I am going to  
12 bring in now are the 230kV lines that will come from the  
13 Avery substation to the first two fabrication units.  
14 And as you can see with the blue, the blue lines that  
15 come from Avery and to each of the green boxes, there  
16 are two 230 lines that come to each fabrication unit.  
17 And that's for reliability and redundancy for their  
18 manufacturing process.

19 And those will be underground 230kV. They will  
20 exit the Avery substation underground, go all the way to  
21 the electrical buildings that are basically behind the  
22 fabrication plants that Mr. Harrison described, and come  
23 up into their switchgear on-site. So those will be  
24 underground 230kV.

25 CHMN. CHENAL: Do you know the approximate

1 distance?

2 MR. SPITZKOFF: I -- we have that. I don't have  
3 that with me. I can get that info for you.

4 MEMBER HAMWAY: Mr. Chairman, I had a quick  
5 question. Why are you undergrounding them? What is the  
6 reason?

7 MR. SPITZKOFF: TSMC requested these be  
8 underground for a couple of reasons. One, this is going  
9 to be going through busy portions of their site area.  
10 So from a reliability perspective with trucks and other  
11 activity going around, from what I understand, they had  
12 a site in another part of the world where they had some  
13 activity knock down lines to one of their fabrication  
14 units. And anytime they are out of service, it costs an  
15 extraordinary amount of money for them. So from their  
16 perspective, it pays to underground these lines. So it  
17 is out of the way of all of their site activity. And  
18 also it, underground lines, it is easier to control the  
19 design and electromagnetic property of that service  
20 coming in.

21 CHMN. CHENAL: Well, will they be paying for the  
22 undergrounding?

23 MR. SPITZKOFF: Yes.

24 MEMBER HAMWAY: Excuse me. Are they also paying  
25 for the line removal?

1 MR. SPITZKOFF: Yes, they are.

2 MEMBER HAMWAY: Okay, thank you.

3 The E33 standard that requires the thousand mile  
4 distance, or, excuse me, thousand foot distance, is from  
5 1994. And, to the best of my ability, it has not been  
6 updated since then. And I was just curious. Do you  
7 think that in 27 years your industry has done work to  
8 mitigate EMF fields?

9 And so I guess my question is -- I have a hard  
10 time working off of a 27-year-old standard that's  
11 forcing a thousand foot relocation of a line. Since  
12 they are paying for it, I have less of a problem with  
13 it. If they put that in the rate base, I would have a  
14 real problem with it, because I just think that it is  
15 probably time to update that standard.

16 Nothing is going to happen between now and when  
17 we do this to do that, but if, if I was APS or if I was  
18 T -- what is it -- TSMC, I would be questioning that  
19 standard. It is 27 years old, and I think that your  
20 industry has done work to mitigate EMF fields. So I  
21 don't know that a thousand feet is still a requirement.  
22 You know, I am not an expert. I am just throwing that  
23 out there.

24 BY MS. BENALLY:

25 Q. Mr. Spitzkoff, before you respond, it might be

1 helpful to confirm the standard that Mr. Harrison was  
2 referring to relative to the standard that Committee  
3 Member Hamway is.

4 MEMBER HAMWAY: I would be glad to send you the  
5 link that I found.

6 MS. BENALLY: I am certainly not doubting Member  
7 Hamway's information, but I would just like to have the  
8 witness have that before him.

9 MEMBER HAMWAY: Please. I would like to know if  
10 it has been updated since 1994.

11 MR. SPITZKOFF: Certainly we can try to do that.  
12 And that standard is part of the semiconductor industry,  
13 not the --

14 MEMBER HAMWAY: Right. No, I know. It is  
15 outside your realm.

16 MR. SPITZKOFF: Yeah. Okay. So the next slide,  
17 what I will do is bring in the first air products plant,  
18 which is shown by the new green box I brought in that's  
19 more toward the western part of the development area.  
20 And again, as I mentioned earlier, that's an on-site  
21 supplier that will supply different gas and chemical  
22 products used in the manufacturing process. And this  
23 will also have -- there we go -- two underground 230kV  
24 lines as the source out of Avery, as you are seeing with  
25 the blue lines here.

1           So these are what will make up the initial  
2 service for the TSMC project. And it will come out of  
3 the Avery substation, six new underground 230kV lines,  
4 again, which will support approximately 200 --  
5 380 megawatts of load.

6           And what I will do next before moving to TS-22,  
7 just provide a little bit more detail on Avery. Again,  
8 it was certificated in CEC 120. We have to expand it to  
9 the 64 acres to add all of the additional 230  
10 terminations that you just saw that will be supplying  
11 the TSMC project.

12           And on the right screen is a simplified one line  
13 of the Avery substation. What you are looking at is  
14 what is called a breaker and a half configuration. So  
15 for every two terminations, you see one line here, one  
16 line here, there is three breakers. So it is one and a  
17 half breakers for every termination. It is a very  
18 reliable and robust substation design.

19           And what is depicted here is all of the lines  
20 coming out on the left side of that picture are showing  
21 the feeds over to the TSMC project. For instance, this  
22 is -- I think that says TSMC 1 Tie No. 1, and so that  
23 would be the first 230 line to their Fab Unit No. 1.  
24 What is shown here and labeled as Lindie Tie No. I think  
25 that says, 2, Lindie is the name of the supplier for the

1 gas, the air products plant. So that's what that is.

2 So you have one, two, three, four, five, six  
3 lines that represent what I was depicting on the  
4 previous diagram on the other side. The right side of  
5 the substation drawing is the -- I am sorry. I have got  
6 to find -- okay. Here. If you can go to the third one,  
7 this is the 230 line that would be going -- that we are  
8 cutting into, and this is the line going to the west.  
9 And then this line here would be the one that would be  
10 going back towards the east. So this is what is  
11 providing the 230 source for the lines that are feeding  
12 TSMC.

13 The rest of these are for future buildout. So  
14 if you move the cursor up to the top two, for instance,  
15 you see it is labeled 230/69 Transformer No. 1 and  
16 Transformer No. 2, that's to accommodate the future 69  
17 buildout at Avery. And then we also, the ultimate  
18 design has a 12kV bus that's designed into that.

19 So ultimately Avery will support Phases 1 -- or  
20 Phase 1 and Phase 2 of TSMC's project. But there is  
21 also provisions for future load service for the general  
22 Biscuit Flats area beyond just the TSMC project. So as  
23 the area continues to develop, be it other industrial,  
24 commercial, or residential uses, Avery substation will  
25 also be used to serve those additional loads also.

1 Okay.

2 MS. BENALLY: All right. Thank you,  
3 Mr. Spitzkoff.

4 Mr. Chairman, Mr. Spitzkoff has just a few more  
5 elements in his testimony. My understanding is that the  
6 AV committee, or AV team, pardon me, needs about 15  
7 minutes or so -- correct me if I'm wrong -- to set up  
8 for the public comment. I am happy to continue going  
9 forward and having him continue the one or two elements  
10 he still has left in his testimony or pause at this  
11 point.

12 CHMN. CHENAL: Well, if the AV team needs 15  
13 minutes and the public meeting starts in 15, in 16  
14 minutes, maybe this is a good time to take a break or  
15 take our -- conclude for the day. And we will look  
16 forward to starting up with Mr. Spitzkoff in the  
17 morning.

18 I believe I heard you say, Ms. Benally, that  
19 Mr. Spitzkoff is going to talk about the other  
20 substation. Is that -- when you say he has got a couple  
21 more elements to talk about, that's what you are  
22 referring to?

23 MS. BENALLY: That's correct. He is going to  
24 talk about TS-22, and then I just have a closing slide  
25 on the semiconductor plant benefits.



1 CHMN. CHENAL: This is a good place to stop  
2 then. So we can start up tomorrow with TS-22 and  
3 anything else that he has to testify about.

4 So let's stop for this evening, adjourn. We  
5 have our public comment session at 5:30, and then we  
6 will resume tomorrow morning at 9:00 a.m. So thank you,  
7 everyone.

8 (The hearing was recessed at 5:15 p.m.)

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1 (The evening public comment commenced at 5:37  
2 p.m. with all Committee members and parties present.)

3

4 CHMN. CHENAL: All right, everyone. This is the  
5 time set for the public comment portion that was noticed  
6 for the Biscuit Flats relocation project. It is the  
7 time for us to take public comment.

8 As it turns out, it is now 5:35 roughly, a  
9 little past that, and there is no one that is here live  
10 from the public to comment. And an option is available  
11 for the public to appear by telephone or by Zoom, and I  
12 am told by the crack AV team that there is no one that  
13 has appeared either by, you know, telephone or by video  
14 to make any public comment.

15 So that being the case, let's conclude the  
16 public comment portion of the hearing. And we will see  
17 everyone tomorrow morning at 9:00 a.m. when we resume  
18 the hearing.

19 Thank you, everyone.

20 (The public comment concluded at 5:38 p.m.)

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25

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